# Audited Financial Statements and Other Financial Information

# Town of Farmington, Maine

December 31, 2019



Proven Expertise & Integrity

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# DECEMBER 31, 2019

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#### INDEPENDENT AUDITORS' REPORT

Selectboard Town of Farmington Farmington, Maine

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Farmington, Maine as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Town of Farmington, Maine's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates

made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Farmington, Maine as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and pension and OPEB related information on pages 4 through 11 and 66 through 72 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Farmington, Maine's basic financial statements. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund Revenues, Schedule of Departmental Operations - General Fund, combining and individual nonmajor fund financial statements and capital asset schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2020, on our consideration of the Town of Farmington, Maine's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Farmington, Maine's internal control over financial reporting and compliance.

Buxton, Maine June 29, 2020

RHRSmith & Company

# REQUIRED SUPPLEMENTARY INFORMATION MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2019

#### (UNAUDITED)

The following management's discussion and analysis of Town of Farmington, Maine's financial performance provides an overview of the Town's financial activities for the year ended December 31, 2019. Please read it in conjunction with the Town's financial statements.

#### **Financial Statement Overview**

The Town of Farmington's basic financial statements include the following components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also includes required supplementary information which consists of the general fund budgetary comparison schedule, pension and OPEB information and other supplementary information which includes combining and other schedules.

#### **Basic Financial Statements**

The basic financial statements include financial information in two differing views: the government-wide financial statements and the fund financial statements. These basic financial statements also include the notes to financial statements that explain in more detail certain information in the financial statements and also provide the user with the accounting policies used in the preparation of the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide a broad view of the Town's operations in a manner that is similar to private businesses. These statements provide both short-term as well as long-term information in regard to the Town's financial position. These financial statements are prepared using the accrual basis of accounting. This measurement focus takes into account all revenues and expenses associated with the fiscal year regardless of when cash is received or paid. The government-wide financial statements include the following two statements:

The Statement of Net Position – this statement presents *all* of the government's assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference being reported as net position.

The Statement of Activities – this statement presents information that shows how the government's net position changed during the period. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

Both of the above-mentioned financial statements have separate columns for the two different types of Town activities. The types of activities presented for the Town of Farmington are:

- Governmental activities The activities in this section are mostly supported by taxes and intergovernmental revenues (federal and state grants). Most of the Town's basic services are reported in governmental activities, which include general government, public safety, health and welfare, recreation and culture, education, public works, community services and unclassified.
- Business-type activities These activities are normally intended to recover all or a significant portion of their costs through user fees and/or charges to external users for goods and/or services. The activity for the Town of Farmington includes the sewer fund and sewer reserves.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Farmington, like other local governments uses fund accounting to ensure and demonstrate compliance with financial related legal requirements. All of the funds of the Town of Farmington can be divided into two categories: governmental funds and proprietary funds.

Governmental funds: Most of the basic services provided by the Town are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources. They also focus on the balance of spendable resources available at the end of the fiscal year. Such information will be useful in evaluating the government's near-term financing requirements. This approach is known as the current financial resources measurement focus and the modified accrual basis of accounting. Under this approach, revenues are recorded when cash is received or when susceptible to accrual. Expenditures are recorded when liabilities are incurred and due. These statements provide a detailed short-term view of the Town's finances to assist in determining whether there will be adequate financial resources available to meet the current needs of the Town.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this

comparison between governmental funds and governmental activities. These reconciliations are presented on the page immediately following each governmental fund financial statement.

The Town of Farmington presents two columns in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances. The Town's major governmental fund is the general fund. All other funds are nonmajor and are combined in the "Other Governmental Funds" column on these statements.

The general fund is the only fund for which the Town legally adopted a budget. The Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund provides a comparison of the original and final budget and the actual expenditures for the current year.

Proprietary Funds: The Town of Farmington maintains two proprietary funds, the sewer fund and the sewer reserve fund. These funds are used to show activities that operate more like those of commercial enterprises. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Like the government-wide financial statements, proprietary fund financial statements use the accrual basis of accounting. No reconciliation is needed between the government-wide financial statements for business-type activities and the proprietary fund financial statements.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the Government-Wide and the Fund Financial Statements. The notes are found directly following the Statement of Cash Flows - Proprietary Funds.

#### **Required Supplementary Information**

The basic financial statements are followed by a section of required supplementary information, which includes a Budgetary Comparison Schedule - Budgetary Basis - Budget and Actual - General Fund, a Schedule of Proportionate Share of the Net Pension Liability, a Schedule of Contributions - Pensions, a Schedule of Changes in Net OPEB Liability, and Related Ratios, a Schedule of Contributions - OPEB and Notes to Required Supplementary Information.

#### Other Supplementary Information

Other supplementary information follows the required supplementary information. These combining and other schedules provide information in regards to nonmajor funds, capital asset activity and other detailed budgetary information for the general fund.

#### **Government-Wide Financial Analysis**

Our analysis below focuses on the net position and changes in net position of the Town's governmental activities. The Town's total net position for governmental activities is \$12,221,899 compared to \$10,637,824 in the prior year, an increase of \$1,584,075. For the business-type activities, total net position is \$5,465,518 as compared to \$5,428,177 in the prior year, an increase of \$37,341.

Unrestricted net position - the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements - increased to \$2,899,136 at the end of this year for governmental activities and increased to \$3,671,310 for the business-type activities.

Table 1
Town of Farmington, Maine
Net Position
December 31,

	Governmen	tal Activities	<b>Business-type Activities</b>		
		2018		2018	
	2019	(Restated)	2019	(Restated)	
Assets:					
Current Assets	\$ 6,128,713	\$ 5,620,220	\$ 3,751,038	\$ 3,459,458	
Noncurrent Assets	8,684,520	6,981,190	2,354,284	2,623,668	
Total Assets	14,813,233	12,601,410	6,105,322	6,083,126	
Deferred Outflows of Resources:					
Deferred Outflows Related to OPEB	40,453	40,672	-	-	
Deferred Outflows Related to Pensions	181,556	209,449	12,727	14,684	
Total Deferred Outflows of Resources	222,009	250,121	12,727	14,684	
Liabilities:					
Current Liabilities	721,721	517,913	35,241	33,526	
Noncurrent Liabilities	1,736,889	1,380,422	599,934	621,358	
Total Liabilities	2,458,610	1,898,335	635,175	654,884	
Total Elabilities	2,400,010	1,000,000	000,170	004,004	
Deferred Inflows of Resources:					
Prepaid Taxes	17,487	15,866	-	-	
Deferred Police Revenue	-	7,242	-	-	
Advance Payment of LRAP Funding	83,030	80,850	-	-	
Deferred Revenues	670	1,034	-	-	
Deferred Inflows Related to OPEB	18,908	-	-	-	
Deferred Inflows Related to Pensions	234,638	210,380	17,356	14,749	
Total Deferred Inflows of Resources	354,733	315,372	17,356	14,749	
Net Position:					
Net Investment in Capital Assets	7,805,854	6,469,722	1,794,208	2,039,733	
Restricted: Special Revenue Funds	560,788	593,198	-	-	
Permanent Funds	956,121	872,877	- 0.74.043	-	
Unrestricted	2,899,136	2,702,027	3,671,310	3,388,444	
Total Net Position	\$ 12,221,899	\$ 10,637,824	\$ 5,465,518	\$ 5,428,177	

Table 2
Town of Farmington, Maine
Change in Net Position
For the Years Ended December 31,

	Governmen	tal Activities	<b>Business-type Activities</b>			
	2019	2018	2019	2018		
Revenues						
Program Revenues:						
Charges for services	\$ 182,102	\$ 145,925	\$ 1,068,269	\$ 1,058,418		
Operating grants and contributions	172,647	220,413	-	-		
General Revenues:						
Taxes	10,437,079	10,007,682	-	-		
Grants and contributions not restricted						
to specific programs	1,162,886	982,726	-	-		
Miscellaneous	319,123	141,579	6,409	2,486		
Total Revenues	12,273,837	11,498,325	1,074,678	1,060,904		
Expenses						
General government	932,501	771,550	-	-		
Public safety	2,180,386	2,001,775	-	-		
Health and welfare	13,716	20,208	-	-		
Recreation and culture	352,911	354,264	-	-		
Education	4,793,091	4,643,630	-	-		
Public works	964,023	1,886,651	-	-		
County tax	568,765	556,810	-	-		
Community services	228,907	225,014	-	-		
Unclassified	605,583	472,580		-		
Unallocated depreciation (Note 4)	32,792	32,792	-	-		
Interest on long-term debt	17,087	5,730	-	-		
Sewer department			1,037,337	990,287		
Total Expenses	10,689,762	11,157,957	1,037,337	990,287		
Change in Net Position	1,584,075	340,368	37,341	70,617		
Net Position - January 1, Restated	10,637,824	10,297,456	5,428,177	5,357,560		
Net Position - December 31	\$ 12,221,899	\$ 10,637,824	\$ 5,465,518	\$ 5,428,177		

#### **Revenues and Expenses**

Revenues for the Town's governmental activities increased by 6.74%, while total expenses decreased by 4.20%. The Town's revenues increased in all areas except for program revenues - operating grants and contributions. The decrease in expenses was mainly from public works.

For the business-type activities, revenues increased by \$13,774 or 1.30% from the prior year. The increase in expenses for the business-type activities was \$47,050 or 4.75% from the prior year. The increase in revenues was primarily the result of charges for services and the increase in expenses was mainly due to treatment plant expenses.

# Financial Analysis of the Town's Fund Statements

Governmental funds: The financial reporting focus of the Town's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information may be useful in assessing the Town's financial requirements. In particular, unassigned fund balance may serve as a useful measure of a government's financial position at the end of the year, and the net resources available for spending.

Table 3
Town of Farmington, Maine
Fund Balances - Governmental Funds
December 31,

	2019	2018	
Major Fund:			
General Fund:			
Nonspendable	\$ 11,690	\$	19,619
Assigned	35,597		14,477
Unassigned	 2,432,398		2,135,021
Total General Fund	\$ 2,479,685	\$	2,169,117
Nonmajor Funds:			
Special Revenue Funds:			
Restricted	\$ 560,788	\$	593,198
Committed	335,791		218,853
Unassigned	-		(90)
Capital Projects Funds:			
Restricted	7,632		2,532
Committed	408,502		615,207
Permanent Funds:			
Restricted	956,121		872,877
Unassigned	(2,815)		(2,836)
Total Nonmajor Funds	\$ 2,266,019	\$	2,299,741

The general fund total fund balance increased by \$310,568 from the prior year and was mainly due to revenues exceeding expenditures and transfers to other funds. The nonmajor funds total fund balance decreased by \$33,722. The largest decrease in the total nonmajor funds balance was in the Capital Projects Fund and was the result of capital outlay.

#### **Budgetary Highlights**

There was a \$14,477 increase between the original and final budget for the general fund which was offset by the utilization of assigned fund balance.

The general fund actual revenues were over budget by \$160,325. This was a result of all revenue categories being receipted within or in excess of budgeted amounts with the exception of taxes - property taxes and miscellaneous revenues.

The general fund actual expenditures were under budget by \$165,321. All expenditure categories were within or under budget with the exception of public works.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

As of December 31, 2019, the net book value of capital assets recorded by the Town increased by \$1,433,946. This increase was a result of capital additions of \$2,156,705, less net disposals of \$35,602 and current year depreciation expense of \$687,157.

Table 4
Town of Farmington
Capital Assets (Net of Depreciation)
For the Years Ended December 31,

	2019	2018 9 (Restated)		
Land and improvements	\$ 876,175	\$	863,493	
Construction in progress	791,709		-	
Buildings and improvements	1,195,358		1,250,073	
Machinery and equipment	1,061,483		939,474	
Vehicles	1,111,450		1,272,171	
Art works and historical treasures	15,000		15,000	
Infrastructure	5,987,629		5,264,647	
Total	\$ 11,038,804	\$	9,604,858	

#### Debt

At December 31, 2019, the Town had \$1,438,742 in bonds and notes from direct borrowings outstanding versus \$1,095,403 last year. Refer to Note 6 of Notes to Financial Statements for more detailed information.

### **Economic Factors and Next Year's Budgets and Rates**

The Town maintains a sufficient unassigned fund balance to sustain government operations for a period of approximately three months. The Town also maintains significant reserve accounts for future capital and program needs.

#### **Contacting the Town's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Director at 153 Farmington Falls Road, Farmington, Maine 04938.

# STATEMENT OF NET POSITION DECEMBER 31, 2019

	Governmental Activities	Business-type Activities	Total
ASSETS	7101111103	Honvinos	Total
Current assets:			
Cash and cash equivalents	\$ 5,735,910	\$ -	\$ 5,735,910
Investments	1,507,203	1,209,360	2,716,563
Accounts receivable (net of allowance for uncollectibles):			
Taxes	654,680	-	654,680
Liens	231,754	-	231,754
Notes	208,010	-	208,010
Other	36,211	284,933	321,144
Prepaid items	11,690	-	11,690
Internal balances	(2,256,745)	2,256,745	
Total current assets	6,128,713	3,751,038	9,879,751
Noncurrent assets: Capital assets:			
Land and other assets not being depreciated	1,523,438	37,500	1,560,938
Depreciable assets, net of accumulated depreciation	7,161,082	2,316,784	9,477,866
Total noncurrent assets	8,684,520	2,354,284	11,038,804
TOTAL ASSETS	14,813,233	6,105,322	20,918,555
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to OPEB	40,453	-	40,453
Deferred outflows related to pensions	181,556	12,727	194,283
TOTAL DEFERRED OUTFLOWS OF RESOURCES	222,009	12,727	234,736
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 15,035,242	\$ 6,118,049	\$ 21,153,291

# STATEMENT A (CONTINUED)

# TOWN OF FARMINGTON, MAINE

# STATEMENT OF NET POSITION DECEMBER 31, 2019

	Governmental	Business-type	
	Activities	Activities	Total
LIABILITIES			
Current liabilities:			
Accounts payable	\$ 498,495	\$ -	\$ 498,495
Payroll related liabilities	30,156	-	30,156
Due to other governments	23,532	-	23,532
Accrued expenses	-	5,123	5,123
Current portion of long-term obligations	169,538	30,118	199,656
Total current liabilities	721,721	35,241	756,962
Noncurrent liabilities:			
Noncurrent portion of long-term obligations:			
Bonds payable	745,999	535,389	1,281,388
Accrued compensated absences	110,611	16,293	126,904
Net OPEB liability	191,968	-	191,968
Net pension liability	688,311	48,252	736,563
Total noncurrent liabilities	1,736,889	599,934	2,336,823
TOTAL LIABILITIES	2,458,610	635,175	3,093,785
DEFERRED INFLOWS OF RESOURCES			
Prepaid taxes	17,487	-	17,487
Advance payment of LRAP funding	83,030	-	83,030
Deferred revenue	670	-	670
Deferred inflows related to OPEB	18,908	-	18,908
Deferred inflows related to pensions	234,638	17,356	251,994
TOTAL DEFERRED INFLOWS OF RESOURCES	354,733	17,356	372,089
NET POSITION			
Net investment in capital assets	7,805,854	1,794,208	9,600,062
Restricted: Special revenue funds	560,788	-	560,788
Permanent funds	956,121	-	956,121
Unrestricted	2,899,136	3,671,310	6,570,446
TOTAL NET POSITION	12,221,899	5,465,518	17,687,417
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES			
AND NET POSITION	\$ 15,035,242	\$ 6,118,049	\$ 21,153,291

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

Net (Expense) Revenue and Changes

			Program Revenue	es		in Net Position	
		Charges for	Operating Grants and	Capital Grants and	Governmental	Business-type	
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total
Governmental activities:							
General government	\$ 932,501	\$ 66,128	\$ -	\$ -	\$ (866,373)	\$ -	\$ (866,373)
Public safety	2,180,386	33,506	-	-	(2,146,880)	-	(2,146,880)
Health and welfare	13,716	-	-	-	(13,716)	-	(13,716)
Recreation and culture	352,911	29,571	-	-	(323,340)	-	(323,340)
Education	4,793,091	-	-	-	(4,793,091)	-	(4,793,091)
Public works	964,023	52,897	158,780	-	(752,346)	-	(752,346)
County tax	568,765	-	-	-	(568,765)	-	(568,765)
Community services	228,907	-	-	-	(228,907)	-	(228,907)
Unclassified	605,583	-	13,867	-	(591,716)	-	(591,716)
Unallocated depreciation (Note 4)*	32,792	-	-	-	(32,792)	-	(32,792)
Interest on long-term debt	17,087				(17,087)		(17,087)
Total governmental activities	10,689,762	182,102	172,647		(10,335,013)		(10,335,013)
Business-type activities:							
Sewer department	1,037,337	1,068,269	-	-	-	30,932	30,932
Total business-type activities	1,037,337	1,068,269				30,932	30,932
Total government	\$11,727,099	\$ 1,250,371	\$ 172,647	\$ -	(10,335,013)	30,932	(10,304,081)

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expenses of the various programs.

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

	Governmental Activities	Business-type Activities	Total
Changes in net position:			
Net (expense) revenue	(10,335,013)	30,932	(10,304,081)
General revenues: Taxes:			
Property taxes, levied for general purposes	9,301,987	_	9,301,987
Excise taxes	1,135,092	-	1,135,092
Interest on taxes	67,796	-	67,796
Intergovernmental	1,162,886	-	1,162,886
Investment income, net of unrealized gains/(losses)	98,765	-	98,765
Miscellaneous	152,562	6,409	158,971
Total general revenues	11,919,088	6,409	11,925,497
Change in net position	1,584,075	37,341	1,621,416
NET POSITION - JANUARY 1, RESTATED	10,637,824	5,428,177	16,066,001
NET POSITION - DECEMBER 31	\$ 12,221,899	\$ 5,465,518	\$ 17,687,417

# BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2019

	General Fund		Other Governmental Funds		Total Governmental Funds	
ASSETS						
Cash and cash equivalents	\$	5,517,927	\$	217,983	\$	5,735,910
Investments		574,103		933,100		1,507,203
Accounts receivable (net of allowance for uncollectibles):						
Taxes		654,680		-		654,680
Liens		231,754		-		231,754
Notes		-		208,010		208,010
Other		32,808		3,403		36,211
Prepaid items		11,690		-		11,690
Due from other funds		81,776		978,298		1,060,074
TOTAL ASSETS	\$	7,104,738	\$	2,340,794	\$	9,445,532
LIABILITIES						
Accounts payable	\$	498,495	\$	-	\$	498,495
Payroll related payables	·	30,156	•	-	•	30,156
Due to other governments		23,532		_		23,532
Due to other funds		3,242,044		74,775		3,316,819
TOTAL LIABILITIES		3,794,227		74,775		3,869,002
DEFERRED INFLOWS OF RESOURCES						
Prepaid taxes		17,487		-		17,487
Advance payment of LRAP funding		83,030		-		83,030
Deferred revenue		670		-		670
Deferred tax revenues		729,639		-		729,639
TOTAL DEFERRED INFLOWS OF RESOURCES		830,826		-		830,826
FUND BALANCES						
Nonspendable - prepaid items		11,690		-		11,690
Restricted		-		1,524,541		1,524,541
Committed		-		744,293		744,293
Assigned		35,597		-		35,597
Unassigned		2,432,398		(2,815)		2,429,583
TOTAL FUND BALANCES		2,479,685		2,266,019		4,745,704
TOTAL LIABILITIES, DEFERRED INFLOWS OF						
RESOURCES AND FUND BALANCES	\$	7,104,738	\$	2,340,794	\$	9,445,532

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2019

		Total
	Go	vernmental
		Funds
Total Fund Balances	\$	4,745,704
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the funds, net of accumulated depreciation  Deferred outflows of resources related to OPEB are not financial resources		8,684,520
and therefore are not reported in the funds		40,453
Deferred outflows of resources related to pensions are not financial resources		
and therefore are not reported in the funds		181,556
Other long-term assets are not available to pay for current-period expenditures		
and therefore are deferred in the funds shown above:		<b>700 000</b>
Taxes and liens receivable		729,639
Long-term obligations shown below, are not due and payable in the current period and therefore are not reported in the funds shown above:		
Bonds payable		(878,666)
Accrued compensated absences		(147,482)
Net OPEB liability		(191,968)
Net pension liability		(688,311)
Deferred inflows of resources related to OPEB are not financial resources		
and therefore are not reported in the funds		(18,908)
Deferred inflows of resources related to pensions are not financial resources		
and therefore are not reported in the funds		(234,638)
Net position of governmental activities	\$	12,221,899

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

REVENUES		General Fund	Other Governmental Funds		Go	Total vernmental Funds	
Taxes:							
Property taxes	\$	9,276,643	\$	_	\$	9,276,643	
Excise taxes	Ψ	1,135,092	Ψ		Ψ	1,135,092	
Interest on taxes		67,796				67,796	
Intergovernmental		1,321,666		13,867		1,335,533	
Charges for services		182,102		10,007		182,102	
Investment income, net of unrealized gains/(losses)		102,102		98,765		98,765	
Miscellaneous revenues		27,809		160,355		188,164	
TOTAL REVENUES		12,011,108		272,987		12,284,095	
EXPENDITURES							
Current:							
General government		855,534		-		855,534	
Public safety		2,194,322		-		2,194,322	
Health and welfare		13,716		-		13,716	
Recreation and culture		342,365		-		342,365	
Education		4,793,091		-		4,793,091	
Public works		1,926,052		-		1,926,052	
County tax		568,765		-		568,765	
Community services		228,907		-		228,907	
Unclassified		100,688		504,895		605,583	
Debt service:							
Principal		82,667		-		82,667	
Interest		17,087		-		17,087	
Capital outlay		-		879,160		879,160	
TOTAL EXPENDITURES		11,123,194		1,384,055		12,507,249	
EXCESS REVENUES OVER (UNDER)							
EXPENDITURES		887,914		(1,111,068)		(223,154)	
OTHER FINANCING SOURCES (USES)							
Proceeds from bonds		-		500,000		500,000	
Transfers in		15,000		592,346		607,346	
Transfers (out)		(592,346)		(15,000)		(607,346)	
TOTAL OTHER FINANCING SOURCES (USES)		(577,346)		1,077,346		500,000	
NET CHANGE IN FUND BALANCES		310,568		(33,722)		276,846	
FUND BALANCES - JANUARY 1		2,169,117		2,299,741		4,468,858	
FUND BALANCES - DECEMBER 31	\$	2,479,685	\$	2,266,019	\$	4,745,704	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

Net change in fund balances - total governmental funds (Statement E)	\$	276,846
Amounts reported for governmental activities in the Statement of Activities (Statement B) are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense allocated to those expenditures over the life of the assets: Capital asset acquisitions Capital asset disposals Depreciation expense	_	2,139,209 (35,602) (400,277) 1,703,330
Deferred outflows of resources related to OPEB are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds		(219)
Deferred outflows of resources related to pensions are a consumption of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds		(27,893)
Revenues in the Statement of Activities that do not provide current financial resources as revenues in the funds:  Taxes and liens receivable		25,344
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position		(500,000)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Accrued compensated absences Net OPEB liability Net pension liability		24,661 9,245 (16,875) 17,031
Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term obligations in the Statement of Net Position		132,802
Deferred inflows of resources related to OPEB are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds		(18,908)
Deferred inflows of resources related to pensions are an acquisition of net position by the government that are applicable to a future reporting period and therefore are not reported in the funds		(24,258)
Change in net position of governmental activities (Statement B)	\$	1,584,075

# STATEMENT OF NET POSITION - PROPRIETARY FUNDS DECEMBER 31, 2019

	Enterprise Funds					
	•	Sewer				
	Sewer	Reserves	Total			
ASSETS						
Current assets:						
Investments	\$ -	\$ 1,209,360	\$ 1,209,360			
Accounts receivable (net of allowance for uncollectibles)	284,933	-	284,933			
Due from other funds	1,569,021	687,724	2,256,745			
Total current assets	1,853,954	1,897,084	3,751,038			
Noncurrent assets:						
Capital assets:						
Land and buildings	9,893,516	-	9,893,516			
Vehicles and equipment	2,047,569	-	2,047,569			
Plant/infrastructure	7,940,149	-	7,940,149			
Less: accumulated depreciation	(17,526,950)		(17,526,950)			
Total noncurrent assets	2,354,284		2,354,284			
TOTAL ASSETS	4,208,238	1,897,084	6,105,322			
		, ,				
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to pensions	12,727	-	12,727			
TOTAL DEFERRED OUTFLOWS OF RESOURCES	12,727		12,727			
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 4,220,965	\$ 1,897,084	\$ 6,118,049			
LIABILITIES Current liabilities: Accrued interest	\$ 5,123	\$ -	\$ 5,123			
Current portion of long-term obligations	30,118	-	30,118			
Total current liabilities	35,241		35,241			
Noncurrent liabilities:						
Noncurrent portion of long-term obligations:	505.000		505.000			
Bonds payable	535,389	-	535,389			
Accrued compensated absences	16,293	-	16,293			
Net pension liability Total noncurrent liabilities	48,252		48,252			
Total honcurrent habilities	599,934		599,934			
TOTAL LIABILITIES	635,175		635,175			
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions	17,356		17,356			
TOTAL DEFERRED INFLOWS OF RESOURCES	17,356		17,356			
NET DOOLTION						
NET POSITION	4 70 4 000		4 704 000			
Net investment in capital assets	1,794,208	4 007 00 1	1,794,208			
Unrestricted	1,774,226	1,897,084	3,671,310			
TOTAL NET POSITION	3,568,434	1,897,084	5,465,518			
TOTAL LIABILITIES DECEDBED INCLOWS OF RESOURCES						
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND NET POSITION	¢ 4220.065	¢ 1 007 004	\$ 6,118,049			
AND NET FUSITION	\$ 4,220,965	\$ 1,897,084	\$ 6,118,049			

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Enterprise Funds						
	Sewer						
		Sewer Reserves			Total		
OPERATING REVENUES							
Charges for services	\$	1,061,486	\$	_	\$	1,061,486	
Other	•	6,783	•	6,409	•	13,192	
TOTAL OPERATING REVENUES		1,068,269		6,409		1,074,678	
OPERATING EXPENSES							
Payroll and taxes		346,885		_		346,885	
Treatment plant		204,234		_		204,234	
Professional services		157,183		_		157,183	
Depreciation		286,880		_		286,880	
Other		1,635		21,155		22,790	
TOTAL OPERATING EXPENSES		996,817		21,155		1,017,972	
OPERATING INCOME (LOSS)		71,452		(14,746)		56,706	
NONOPERATING REVENUES (EXPENSES)							
Interest (expense)		(19,365)		_		(19,365)	
Transfers in (out)		(185,000)		185,000		-	
TOTAL NONOPERATING REVENUES		_		405.000		(40.005)	
(EXPENSES)		(204,365)		185,000		(19,365)	
CHANGE IN NET POSITION		(132,913)		170,254		37,341	
NET POSITION - JANUARY 1, RESTATED		3,701,347		1,726,830		5,428,177	
NET POSITION - DECEMBER 31	\$	3,568,434	\$	1,897,084	\$	5,465,518	

# STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Enterprise Funds					
	Sewer			Sewer		
				Reserves		Total
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Internal activity - receipts (payments) from/to other funds Payments to employees Payments to suppliers NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	1,089,546 (142,603) (341,140) (360,083) 245,720	\$	6,409 (163,845) - (21,155) (178,591)	\$	1,095,955 (306,448) (341,140) (381,238) 67,129
CASH FLOWS FROM INVESTING ACTIVITIES Invested cash NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES		<u>-</u>		(6,409) (6,409)		(6,409) (6,409)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Capital asset purchases Transfers from/to other funds Principal payments on bond payable Interest payments on bond payable NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES		(17,496) (185,000) (23,859) (19,365) (245,720)		185,000 - - 185,000		(17,496) - (23,859) (19,365) (60,720)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		-		-		-
CASH AND CASH EQUIVALENTS - JANUARY 1				<u>-</u>		
CASH AND CASH EQUIVALENTS - DECEMBER 31	\$	<u>-</u>	\$	<u> </u>	\$	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES: Operating income (loss) Adjustments to reconcile operating income to net	\$	71,452	\$	(14,746)	\$	56,706
cash provided (used) by operating activities:  Depreciation expense  Changes in assets, deferred outflows of resources, liabilities and deferred inflows of resources:		286,880		-		286,880
(Increase) decrease in accounts receivable (Increase) decrease in due from other funds (Increase) decrease in deferred outflows related to pensions (Decrease) increase in accrued interest (Decrease) increase in accrued compensated absences		21,277 (142,603) 1,957 193 2,776		- (163,845) - - -		21,277 (306,448) 1,957 193 2,776
(Decrease) increase in net pension liability (Decrease) increase in deferred inflows related to pensions		1,181 2,607				1,181 2,607
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	\$	245,720	\$	(178,591)	\$	67,129

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Reporting Entity

The Town of Farmington was incorporated under the laws of the State of Maine. The Town operates under the Selectboard-Manager form of government and provides the following services: general government, public safety, health and welfare, recreation and culture, education, public works, community services and unclassified.

The Town's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations).

The Town's combined financial statements include all accounts and all operations of the Town. We have determined that the Town has no component units as described in GASB Statement No. 14 and amended by GASB Statements No. 39 and No. 61.

#### Implementation of New Accounting Standards

During the year ended December 31, 2019, the following statements of financial accounting standards issued by the Governmental Accounting Standards Board became effective:

Statement No. 83 "Certain Asset Retirement Obligations". This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. The determination of when the liability is incurred should be based on the occurrence of external laws, regulations, contracts, or court judgments, together with the occurrence of an internal event that obligates a government to perform asset retirement activities. Laws and regulations may require governments to take specific actions to retire certain tangible capital assets at the end of the useful lives of those capital assets, such as decommissioning nuclear reactors and dismantling and removing sewage treatment plants. Other obligations to retire tangible capital assets may arise from contracts or court judgments. Internal obligating events include the occurrence of contamination, placing into operation a tangible capital asset that is required to be retired, abandoning a tangible capital asset before it is placed into operation, or acquiring a tangible capital asset that has an existing ARO. This Statement also requires disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities and the estimated remaining useful life of the associated tangible capital assets. If an ARO (or portions thereof) has been incurred by a

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

government but is not yet recognized because it is not reasonably estimable, the government is required to disclose that fact and the reasons therefore. This Statement requires similar disclosures for a government's minority shares of AROs. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 84 "Fiduciary Activities". This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. Events that compel a government to disburse fiduciary resources occur when a demand for the resources has been made or when no further action, approval, or condition is required to be taken or met by the beneficiary to release the assets. Management has determined the impact of this Statement is not material to the financial statements

Statement No. 88 "Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements". This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences and significant subjective acceleration clauses. Management has determined the impact of this Statement is not material to the financial statements.

Statement No. 90 "Majority Equity Interests". This Statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit. Management has determined the impact of this Statement is not material to the financial statements.

### Government-Wide and Fund Financial Statements

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Town's sewer fund and sewer reserves are categorized as business-type activities. All other activities of the Town are categorized as governmental.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are (a) presented on a consolidated basis by column and (b) are reported on a full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net position is reported in three parts – net investment in capital assets; restricted net position; and unrestricted net position. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions and business-type activities (general government, public safety, etc.) excluding fiduciary activities. The functions are also supported by general government revenues (property taxes, certain intergovernmental revenues, miscellaneous revenues, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. For the most part, the interfund activity has been eliminated from these government-wide financial statements.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The net costs (by function) are normally covered by general revenue (taxes, certain intergovernmental revenues and charges for services, etc.).

The Town does not allocate indirect costs. All costs are charged directly to the corresponding department.

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net position resulting from the current year's activities.

#### Measurement Focus - Basic Financial Statements and Fund Financial Statements

The financial transactions of the Town are reported in the individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements. The following fund types are used by the Town:

#### Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

#### Major Fund

a. The General Fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.

#### Nonmajor Funds

- Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- c. Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.
- d. Permanent Funds are used to account for assets held by the Town that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended, and unless otherwise specified, only earnings, and

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

not principal, may be used for purposes that benefit the Town or its citizenry. The Town's policy for authorizing and spending investment income follows State statutes.

### 2. Proprietary Funds:

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. Operating revenues include charges for services, intergovernmental reimbursements and other miscellaneous fees which are a direct result of the proprietary activity. Nonoperating revenues are any revenues which are generated outside of the general proprietary activity, i.e. interest income. The following is a description of the proprietary funds of the Town:

a. Enterprise Funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) established fees and charges based on a pricing policy designed to recover similar costs.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column, GASB Statement No. 34 sets forth minimum criteria (percentage of the assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, or expenses of either the fund category or the governmental and enterprise combined) for the determination of major funds. The nonmajor funds are combined in a column in the fund financial statements.

# Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### 1. Accrual

Governmental activities in the government-wide financial statements and fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### 2. Modified Accrual

The governmental fund financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

#### Budget

The Town of Farmington's policy is to adopt an annual budget for operations. The budget is presented on the modified accrual basis of accounting which is consistent with generally accepted accounting principles.

The following procedures are followed in establishing budgetary data reflected in the basic financial statements:

- Late in the prior year, the Town prepared a budget for the year beginning January 1. The operating budget included proposed expenditures and the means of financing them.
- 2. A meeting of the inhabitants of the Town of Farmington was then called for the purpose of adopting the proposed budget after public notice of the meeting had been given.
- 3. The budget was adopted subsequent to passage by the inhabitants of the Town.
- 4. No supplemental budgetary appropriations were necessary during the year.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

It is the Town's policy to value investments at fair value. None of the Town's investments are reported at amortized cost. For purposes of the statement of cash flows, all highly liquid investments with a maturity of three months or less when purchased are considered to be cash equivalents. The Town Treasurer is authorized by State Statutes to invest all excess funds in the following:

- Obligations of the U.S. Government, its agencies and instrumentalities
- Certificates of deposits and other evidences of deposits at banks, savings and loan associations and credit unions
- Repurchase agreements
- Money market mutual funds

It is the policy of the Town of Farmington, Maine to invest public funds in a manner that will provide preservation of capital and safety of principal, seek to maximize the return on the portfolio, but avoid assuming unreasonable investment risk, while conforming to all state and local statutes governing the investment of public funds.

#### Receivables

Receivables include amounts due for services provided. All receivables are current and therefore due within one year. Receivables are reported net of an allowance for uncollectible accounts and revenues net of uncollectibles. Allowances are reported when accounts are proven to be uncollectible. The allowance for uncollectible accounts is estimated to be \$0 as of December 31, 2019. Allowances for uncollectible accounts netted with accounts receivable were \$529,154 for the year ended December 31, 2019.

#### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Any residual balances outstanding between governmental activities and business-type activities are reported in the governmental-wide financial statements as "internal balances".

#### **Transactions Between Funds**

Legally authorized transfers are treated as interfund transfers and are included in the results of operations of both Governmental and Proprietary Funds.

### **Capital Assets**

Capital assets purchased or acquired with an original cost of \$5,000 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Infrastructure such as streets, traffic signals and signs are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the estimated useful lives.

The assets are valued at historical cost when available and estimated historical cost where actual invoices or budgetary data was unavailable. Donated fixed assets are valued at their estimated fair market value on the date received. All retirements have been recorded by eliminating the net carrying values.

Infrastructure assets include roads, bridges, underground pipe (other than related to independently owned utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the Town. The Town has not retroactively recorded infrastructure.

#### Estimated useful lives are as follows:

Buildings 20 - 50 years
Infrastructure 38 - 100 years
Machinery and equipment 3 - 50 years
Vehicles 3 - 25 years

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Long-term Obligations**

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in government-wide statements. The long-term obligations consist of bonds payable, accrued compensated absences, net OPEB liability and net pension liability.

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

#### **OPEB**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, management received and relied on an actuarial report provided to them by the Maine Municipal Employees Health Trust (MMEHT), which determined the Town's fiduciary net position as a single employer defined benefit plan based on information provided solely by MMEHT to complete the actuarial report. Additions to/deductions from the MMEHT OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by MMEHT. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

#### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Participating Local District (PLD) Consolidated Plan and additions to/deductions from the PLD Consolidated Plan's fiduciary net position have been determined on the same basis as they are reported by the PLD Consolidated Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislations adopted by the Town or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Unrestricted net position is the net amount of the assets, deferred outflows of resources, liabilities and deferred inflows of resources that are not included in the determination of net investment in capital assets or restricted net position.

### **Fund Balances**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components - nonspendable, restricted, committed, assigned and unassigned.

Nonspendable - This includes amounts that cannot be spent either because they are not in spendable form or because they are legally or contractually required to be maintained intact.

Restricted - This includes amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed - This includes amounts that can be used only for specific purposes determined by a formal action of the inhabitants of the Town. The inhabitants of the Town through Town meetings are the highest level of decision-making authority of the Town. Commitments may be established, modified, or rescinded only through a Town meeting vote.

Assigned - This includes amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The authority for assigning fund balance is expressed by the Selectboard.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Unassigned - This includes all other spendable amounts. The general fund is the only fund that reports a positive unassigned fund balance amount. Other governmental funds besides the general fund can only report a negative unassigned fund balance amount.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available, the Town considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the Town considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Town meeting vote has provided otherwise in its commitment or assignment actions.

#### Deferred Outflows and Inflows of Resources

In addition to assets, the statement of financial position and/or balance sheet will at times report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has two types of these items, deferred outflows related to OPEB and deferred outflows related to pensions. These items are reported in the statement of net position.

In addition to liabilities, the statement of financial position and or balance sheet will at times report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred tax revenues, which arises only under a modified accrual basis of accounting, qualifies for reporting in this category. Accordingly, this item is reported in the governmental funds balance sheet. Prepaid taxes, advance payment of LRAP funding and deferred revenue also qualify for reporting in this category. These items are reported in both the statement of net position and the governmental funds balance sheet. Deferred inflows related to OPEB and deferred inflows related to pensions qualify for reporting in this category as well. These items are reported only in the statement of net position. All items in this category are deferred and recognized as an inflow of resources in the period that the amounts become available.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Revenue Recognition - Property Taxes - Modified Accrual Basis

The Town's property tax for the current year was levied on September 5, 2019 on the assessed value listed as of April 1, 2019, for all real and personal property located in the Town. Taxes were due on November 1, 2019. Interest on unpaid taxes commenced on November 2, 2019, at 8% per annum.

Property tax revenues are recognized when they become available. Available includes those property tax receivables expected to be collected within sixty days after year end. The remaining receivables have been recorded as deferred revenues.

The Town is permitted by the laws of the State of Maine to levy taxes up to 105% of its net budgeted expenditures for the related fiscal period. The amount raised in excess of 100% is referred to as overlay and amounted to \$39,487 for the year ended December 31, 2019.

Tax liens are placed on real property within twelve months following the tax commitment date if taxes are delinquent. The Town has the authority to foreclose on property eighteen months after the filing of the lien if tax liens and associated costs remain unpaid.

#### **Program Revenues**

Program revenues include all directly related income items applicable to a particular program (charges to customers or applicants for goods, services, or privileges provided, operating or capital grants and contributions, including special assessments).

#### Operating/Nonoperating Proprietary Fund Revenues

Operating revenues consist mainly of direct revenue sources and/or charges for services applicable to that fund's ongoing operations. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# Encumbrance Accounting

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end. The Town does not utilize encumbrance accounting for its general fund.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Use of Estimates

During the preparation of the Town's financial statements, management is required to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent items as of the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results may differ from these estimates.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

The Town's investment policies, which follow state statutes, require that all investments be made considering the safe and sound investment of principal and preservation of capital in the overall portfolio, maintenance of sufficient liquidity to meet day-to-day operations and other cash requirements and maximization of income, within established investment risk guidelines, with consistent cash flows throughout the budgetary cycle. These investment policies apply to all Town funds.

#### **Deposits:**

Custodial credit risk for deposits is the risk that, in the event of a failure of a depository financial institution, the Town will not be able to recover its deposits. The Town does not have a policy covering custodial credit risk for deposits. However, the Town maintains deposits in qualifying financial institutions that are a member of the FDIC or NCUSIF as defined in Title 30-A, Section 5706 of the Maine Revised Statutes.

At December 31, 2019, the Town's cash balances amounting to \$5,735,910 were comprised of bank deposits and cash equivalents of \$5,727,309. Of these bank deposits, \$273,073 was insured by federal depository insurance and consequently not exposed to custodial credit risk, \$5,454,236 was covered by irrevocable stand-by letter of credits.

Account Type	Bank Balance
Checking accounts Cash equivalents	\$ 5,704,236 23,073
	\$ 5,727,309

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

#### Investments:

Custodial credit risk for investments is that, in the event of failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. Currently, the Town does not have a policy for custodial credit risk for investments. The Town's investment in common stock, corporate bonds and notes and mutual funds for \$718,759, is not exposed to custodial credit risk because those securities were registered in the Town's name or were covered by the Securities Investor Protection Corporation (SIPC). Of the Town's investment in certificates of deposit of \$1,995,983, \$250,000 was covered by federal depository insurance and consequently was not exposed to custodial credit risk and the remaining investments of \$1,745,983 were covered by irrevocable stand-by letters of credit. At December 31, 2019, the Town had the following investments and maturities:

Investment Type	Fair Value	N/A	< 1	Year	_1 - 5 Years_
Certificates of deposit	\$ 1,997,804	\$ _	\$	_	\$ 1,997,804
Debt securities:	54.040				54.040
Corporate bonds and notes Equity securities:	51,940	-		-	51,940
Common stock	113,918	113,918		-	-
Mutual funds	552,901	552,901		-	
	\$ 2,716,563	\$ 666,819	\$	-	\$ 2,049,744

# **Fair Value Hierarchy**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Town has the following recurring fair value measurements as of December 31, 2019:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019 NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

			Fair Value Measurements Using							
			Quoted Prices in	Significant						
			Active Markets	Other	Significant					
			for Identical	Observable	Unobservable					
	Decem	ber 31, 2019	Assets	Inputs	Inputs					
		Total	(Level I)	(Level II)	(Level III)					
Investments by fair value level										
Debt securities:										
Corporate bonds and notes	\$	51,940	<u> </u>	\$ 51,940	_\$					
Total debt securities		51,940		51,940						
Equity securities: Common stock - domestic		113,918 552,901	113,918 552,901	-	-					
Mutual funds - domestic and foreign		666,819	666,819							
Total equity securities		000,019	000,019							
Total investments by fair value level		718,759	\$ 666,819	\$ 51,940	\$ -					
Cash equivalents measured at the net asset value (NAV)		22.072								
Money market mutual funds		23,073								
Total cash equivalents measured at the NAV		23,073								
Total investments and cash equivalents measured at fair value	\$	741,832								

Equity securities classified in Level I of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued from publicly reliable sources or using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. The Town has no Level 3 investments. The fair value of money market mutual funds that are measured at NAV per share (or its equivalent) is calculated as of December 31, 2019 in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies. Certificates of deposit held with local financial institutions for \$1,995,983 are excluded from the hierarchy as these investments are considered held to maturity and are therefore not measured at fair value.

Credit risk - Statutes for the State of Maine authorize the Town to invest in obligations of the U.S. Treasury, agencies and instrumentalities, other states and Canada, provided such securities are rated within the three highest grades by an approved rating service of the State of Maine, corporate stocks and bonds within statutory limits, financial institutions, mutual funds and repurchase agreements. The Town does not have an investment policy on credit risk. Certain long-term trust funds are invested through a financial institution with trust powers in a mix of securities that comply with state and federal regulations to provide long-term growth and income. As of December 31, 2019, the Town's investments in corporate bonds were rated BBB (\$26,197) and BBB- (\$25,743) by Standard & Poor's Rating Service.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

Interest rate risk – is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from fluctuations in interest rates.

#### NOTE 3 - NOTES RECEIVABLE

Amounts recorded as notes receivable represent loans made under an economic development program to local businesses. Management has determined that no allowance for loan losses is necessary at December 31, 2019. Bad debt expense for the year ended December 31, 2019 was \$0. Any future adjustments to the allowance for uncollectible amounts are not known at this time.

The following is a summary of changes in notes receivable for the year ended December 31, 2019:

	Е	Balance,		Balance,					
		1/1/19	Add	ditions	De	eletions	12/31/19		
Governmental Activities:						_			
Revolving Loan	\$	213,849	\$	-	\$	(5,838)	\$	208,011	
Totals	\$	213,849	\$	-	\$	(5,838)	\$	208,011	

#### NOTE 4 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at December 31, 2019 consisted of the following individual fund receivables and payables:

	eceivables Due from)	Payables (Due to)
General fund Enterprise funds Nonmajor special revenue funds Nonmajor capital project funds Nonmajor permanent funds	\$ 81,776 2,256,745 533,951 416,134 28,213 3,316,819	\$ 3,242,044 - 43,673 - 31,102 3,316,819

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 5 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2019:

	Balance,			
	1/1/19			Balance,
	(Restated)	Additions	Disposals	12/31/19
Governmental activities				
Non-depreciated assets:				
Land	\$ 716,729	\$ -	\$ -	\$ 716,729
Art works and historical treasures	15,000	-	-	15,000
Construction in progress	-	791,709		791,709
	731,729	791,709		1,523,438
Depreciated assets:				
Buildings and improvements	3,637,907	10,169	-	3,648,076
Land improvements	308,886	18,855	-	327,741
Machinery and equipment	1,948,578	224,128	(19,000)	2,153,706
Vehicles	3,934,463	32,594	(468,481)	3,498,576
Infrastructure	11,048,540	1,061,754	-	12,110,294
	20,878,374	1,347,500	(487,481)	21,738,393
Less: accumulated depreciation				
Buildings and improvements	(2,555,504)	(54,794)	-	(2,610,298)
Land improvements	(199,622)	(6,173)	-	(205,795)
Machinery and equipment	(1,399,189)	(64,068)	19,000	(1,444,257)
Vehicles	(2,687,210)	(152,729)	432,879	(2,407,060)
Infrastructure	(7,787,388)	(122,513)	-	(7,909,901)
Total accumulated depreciation	(14,628,913)	(400,277)	451,879	(14,577,311)
Net depreciated assets	6,249,461	947,223	(35,602)	7,161,082
-				
Net capital assets	\$ 6,981,190	\$ 1,738,932	\$ (35,602)	\$ 8,684,520

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 5 - CAPITAL ASSETS (CONTINUED)

		alance,					_	-1
		1/1/19	,	\ dditiono	Diana	oolo		alance,
Pugingga tung activities	<u>(R</u>	estated)		Additions	Dispo	sais		2/31/19
Business-type activities Non-depreciated assets:								
Land	\$	37,500	\$		\$		\$	27 500
Lanu	φ	37,500	Ψ	<u>-</u> _	Ψ	<del>-</del>	Ψ	37,500 37,500
Depreciated assets:		37,300			•			37,300
Buildings and improvements	c	9,856,016		_		_	c	9,856,016
Machinery and equipment		1,912,620		17,496		_		,930,116
Vehicles		117,453		17,430		_		117,453
Infrastructure	7	7,940,149		_		_	7	7,940,149
imasiraciare		9,826,238		17,496				9,843,734
Less: accumulated depreciation		7,020,200		17,400				7,040,704
Buildings and improvements	(9	9,688,346)		(10,090)		_	(9	9,698,436)
Machinery and equipment	•	1,522,535)		(55,547)		_	,	,578,082)
Vehicles	(	(92,535)		(4,984)		_	( )	(97,519)
Infrastructure	(5	5,936,654)		(216,259)		_	(6	5,152,913)
Total accumulated depreciation		7,240,070)		(286,880)	•	-		7,526,950)
Net depreciated assets	_	2,586,168		(269,384)	-	-	$\overline{}$	2,316,784
·				<u> </u>	,			
Net capital assets	\$ 2	2,623,668	\$	(269,384)	\$	-	\$ 2	2,354,284
					-			
Current year depreciation								
General government			\$	3,662				
Public works				250,520				
Parks and recreation				11,086				
Public safety				102,217				
Town-wide				32,792				
Total governmental activities deprecia	tion ex	rpense		400,277				
Sewer				286,880				
Total depreciation expense			\$	687,157				

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 6 - LONG-TERM DEBT

The following is a summary of changes in long-term debt for the year ended December 31, 2019:

	E	Balance, 1/1/19		Additions		Deletions		Balance, 12/31/19		Current Year Portion	
Governmental Activities: Bonds payable Notes from direct	\$	461,333	\$	500,000	\$	(82,667)	\$	878,666	\$	132,667	
borrowings payable		50,135		-		(50,135)		-		-	
Totals	\$	511,468	\$	500,000	\$	(132,802)	\$	878,666	\$	132,667	
Business-type Activities:											
Bonds payable	\$	583,935	\$		\$	(23,859)	\$	560,076	\$	24,687	
Totals	\$	583,935	\$	_	\$	(23,859)	\$	560,076	\$	24,687	

# The following is a summary of outstanding bonds payable:

	Governmental Activities	iness-type activities
\$215,000 2005 General Obligation Bond with a fixed interest rate of 4.125% per annum. Annual principal and interest payments of \$12,849. Maturity in 2034.	\$ -	\$ 140,897
\$204,000 2006 General Obligation Bond with a fixed interest rate of 4.25% per annum. Annual principal and interest payments of \$12,371. Maturity in 2035.	-	141,274
\$143,000 2009 General Obligation Bond with a fixed interest rate of 2.625% per annum. Annual principal and interest payments of \$7,106. Maturity in 2038.	-	105,000
\$131,000 2010 General Obligation Bond with a fixed interest rate of 2.25% per annum. Annual principal and interest payments of \$6,201. Maturity in 2039.	-	98,911
\$98,000 2010 General Obligation Bond with a fixed interest rate of 2.25% per annum. Annual principal and interest payments of \$4,639. Maturity in 2039.	-	73,994
Police garage - \$500,000 2011 General Obligation Bond with fixed interest rates from 0.86% - 2.68% per annum. Due in annual principal payments of \$50,000 plus interest. Maturity in 2022.	150,000	-
Police Dept. building - \$490,000 2012 General Obligation Bond with a fixed interest rate of 3.90% per annum. Due in annual principal payments of \$32,667 plus interest. Maturity in 2026.	228,666	-
Fire truck - \$500,000 2019 General Obligation Bond with a fixed interest rate of 1.90% per annum. Due in annual principal payments of \$50,000 plus interest. Maturity in 2029.	500,000	 
Total bonds payable	\$ 878,666	\$ 560,076

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 6 - LONG-TERM DEBT (CONTINUED)

The following is a summary of outstanding bond principal and interest requirements for the following years ending December 31:

# **Governmental Activities:**

				Total			
	F	Principal	 Interest	Debt Service			
2020	\$	132,667	\$ 22,185	\$	154,852		
2021		132,666	18,792		151,458		
2022		132,667	15,310		147,977		
2023		82,666	11,746		94,412		
2024		82,667	9,523		92,190		
2025-2029		315,333	 18,072		333,405		
	\$	878,666	\$ 95,628	\$	974,294		

# **Business-type Activities:**

				Total			
	F	Principal	 Interest	Debt Service			
2020	\$	24,687	\$ 19,849	\$	44,536		
2021		25,516	18,766		44,282		
2022		26,376	17,942		44,318		
2023		27,267	17,415		44,682		
2024		28,190	16,544		44,734		
2025-2029		156,009	68,494		224,503		
2030-2034		181,008	41,285		222,293		
2035-2039		91,023	15,394		106,417		
	\$	560,076	\$ 215,689	\$	775,765		

No interest costs were capitalized during the period. The amount of interest costs incurred and charged to expense for business-type activities for the year ended December 31, 2019 was \$19,365.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 7 - OTHER LONG-TERM OBLIGATIONS

The following is a summary of changes in other long-term obligations for the year ended December 31, 2019:

	E	Balance, 1/1/19		Additions	dditions Deletions		Balance, 12/31/19		Current Year Portion	
Governmental Activities: Accrued compensated										
absences	\$	172,143	\$	-	\$	(24,661)	\$	147,482	\$	36,871
Net OPEB liability		201,213		16,892		(26,137)		191,968		-
Net pension liability		671,436		203,241		(186,366)		688,311		-
Totals	\$	1,044,792	\$	220,133	\$	(237,164)	\$	1,027,761	\$	36,871
•										
Business-type Activities:										
Accrued compensated										
absences	\$	18,948	\$	2,776	\$	-	\$	21,724	\$	5,431
Net pension liability		47,071		15,034		(13,853)		48,252		-
Totals	\$	66,019	\$	17,810	\$	(13,853)	\$	69,976	\$	5,431

Refer to Note 8 of Notes to Financial Statements for accrued compensated absences information, Note 15 for net pension liability information and Note 17 for net OPEB liability information.

#### NOTE 8 - ACCRUED COMPENSATED ABSENCES

The Town's policies regarding vacation and sick time do permit employees to accumulate earned but unused vacation and sick leave. The liability for these compensated absences is recorded as long-term debt in the government-wide financial statements. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred. As of December 31, 2019, the Town's liability for compensated absences is \$169,206.

#### NOTE 9 - NONSPENDABLE FUND BALANCES

At December 31, 2019, the Town had the following nonspendable fund balances:

General Fund: Prepaid items

\$ 11,690

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 10 - RESTRICTED FUND BALANCES

At December 31, 2019, the Town had the following restricted fund balances:

Nonmajor Special Revenue Funds (Schedule E)	\$ 560,788
Nonmajor Capital Projects Funds (Schedule G)	7,632
Nonmajor Permanent Funds (Schedule I)	956,121
	\$ 1,524,541

#### NOTE 11 - COMMITTED FUND BALANCES

At December 31, 2019, the Town had the following committed fund balances:

	\$ 744,293
Nonmajor Capital Projects Funds (Schedule G)	408,502
Nonmajor Special Revenue Funds (Schedule E)	\$ 335,791

# NOTE 12 - ASSIGNED FUND BALANCES

At December 31, 2019, the Town had the following assigned fund balances:

General Fund:
Carryforward \$ 35,597

# NOTE 13 - DEFICIT FUND BALANCES

At December 31, 2019, the following funds had deficit fund balances:

Hippach Field \$ 2,815

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 14 - RISK MANAGEMENT

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. Specific insurance related to these categories includes general, law enforcement and public officials' liability coverage, employment practices and automobile insurance. The Town is liable for deductibles ranging up to \$50,000 for settlements exceeding the limits of coverage, which range from \$1,500 to \$28,427,705.

Based on the coverage provided by the insurance purchased, the Town is not aware of any material actual or potential claim liabilities which should be recorded as of December 31, 2019. There were no significant reductions in insurance coverage from that of the prior year and amounts of settlements have not exceeded insurance coverage in the past three years.

#### NOTE 15 - DEFINED BENEFIT PENSION PLAN

#### MAINE PUBLIC EMPLOYEES RETIREMENT SYSTEM

# **Plan Description**

Town employees contribute to the Maine Public Employees Retirement System (MainePERS), a cost-sharing multiple-employer defined benefit pension plan established by the Maine State Legislature. Title 5 of the Maine Revised Statutes Annotated assigns the authority to establish and amend benefit provisions to the Participating Local District (PLD) Consolidated Plan's advisory group, which reviews the terms of the plan and periodically makes recommendations to the Legislature to amend the terms. The Maine Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

#### **Benefits Provided**

The Maine Public Employees Retirement System provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. The System's retirement programs provide defined retirement benefits based on members' average final compensation and service credit earned as of retirement. Vesting (i.e., eligibility for benefits upon reaching qualification) occurs upon the earning of five years of service credit (effective October 1, 1999, the prior ten year requirement was reduced by legislative action to five years for employees of PLDs). In some cases, vesting occurs on the earning of one year of service credit immediately

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 15 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

preceding retirement at or after normal retirement age. For PLD members, normal retirement age is 60 or 65. The monthly benefit of members who retire before normal retirement age by virtue of having at least 25 years of service credit is reduced by a statutorily prescribed factor for each year of age that a member is below her/his normal retirement age at retirement. The System also provides disability and death benefits which are established by contract with PLD employers under applicable statutory provisions. As of June 30, 2019, there were 307 employers in the plan.

Upon termination of membership, members' accumulated employee contributions are refundable with interest, credited in accordance with statute. Withdrawal of accumulated contributions results in forfeiture of all benefits and membership rights. The annual rate of interest credited to members' accounts is set by the System's Board of Trustees and is currently 2.69%.

#### **Contributions**

Retirement benefits are funded by contributions from members and employers and by earnings on investments. Disability and death benefits are funded by employer normal cost contributions and by investment earnings. The Town's employees are part of the PLD plans "AC" and "1C" and are required to contribute 8% of their annual covered salary and the Town is required to contribute at an actuarially determined rate. The current rate is 10.0% for plan "AC" and 16.3% for plan "1C" (which includes police department employees) of covered payroll. The contribution rates of plan members and the Town are established and may be amended by the Maine Public Employee Retirement Systems advisory group. The Town's contribution to the MainePERS PLD Consolidated Plan for the year ended December 31, 2019 was \$144,754.

#### **Pension Liabilities**

#### PLD Consolidated Plan

At December 31, 2019, the Town reported a liability of \$736,563 for its proportionate share of the net pension liabilities for the plan. The net pension liabilities were measured as of June 30, 2019, and the total pension liabilities used to calculate the net pension liabilities was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liabilities were based on a projection of the Town's long-term share of contributions to each pension plan relative to the projected contributions of all PLDs, actuarially determined. At June 30, 2019, the Town's proportion was 0.240972%, which was a decrease of 0.02157% from its proportion measured as of June 30, 2018.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 15 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2019, the Town recognized net pension revenue of \$214. At December 31, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		PLD	Plan		
	Defer	red Outflows	Deferred Inflows		
	of F	Resources	of Resources		
Differences between expected and actual experience	\$	87,212	\$	-	
Changes of assumptions		37,302		-	
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between		-		184,490	
contributions and proportionate share of contributions		-		67,504	
Contributions subsequent to the measurement date		69,769			
Total	\$	194,283	\$	251,994	

\$69,769 reported as deferred outflows of resources related to pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		PLD	
	Plan		
Plan year ended June 30:			
2020	\$	(2,938)	
2021		(95,799)	
2022		(28,626)	
2023		(117)	
2024		-	
Thereafter		-	

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

# **Actuarial Methods and Assumptions**

The collective total pension liability for the Plan was determined by an actuarial valuation as of June 30, 2019, using the following methods and assumptions applied to all periods included in the measurement:

#### Actuarial Cost Method

The Entry Age Normal actuarial funding method is used to determine costs. Under this funding method, the total employer contribution rate consists of two elements: the normal cost rate and the unfunded actuarial liability (UAL) rate.

The individual entry age normal method is used to determine liabilities. Under the individual entry age normal method, a normal cost rate is calculated for each employee. This rate is determined by taking the value, as of age at entry into the plan, of the member's projected future benefits, and dividing it by the value, also as of the member's entry age, of his or her expected future salary. The normal cost for each employee is the product of his or her pay and his or her normal cost rate. The normal cost for the group is the sum of the normal costs for all members.

Experience gains and losses, i.e., decreases or increases in liabilities and/or in assets when actual experience differs from the actuarial assumptions, affect the unfunded actuarial accrued liability.

#### Asset Valuation Method

The actuarial valuation employs a technique for determining the actuarial value of assets which dampens the swing in the market value. The specific technique adopted in this valuation recognizes in a given year one-third of the investment return that is different from the actuarial assumption for investment return.

#### **Amortization**

The net pension liability of the PLD Consolidated Plan is amortized on an open basis over a period of twenty years.

Significant actuarial assumptions employed by the actuary for funding purposes as of June 30, 2019 are as follows:

*Investment Rate of Return* - 6.75% per annum for the years ended June 30, 2019 and 2018, compounded annually.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

Salary Increases, Merit and Inflation - Members of the consolidated plan for PLDs, 2.75% to 9.00% per year.

Mortality Rates - For participating local districts, the RP2014 Total Dataset Healthy Annuitant Mortality Table, for males and females, is used. For all recipients of disability benefits, the RP2014 Total Dataset Disabled Annuitant Mortality Table, for males and females, is used.

Cost of Living Benefit Increases - 1.91%.

The long-term expected rate of return on pension plan assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major class of assets. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2019 are summarized in the following table. Assets for each of the defined benefit plans are commingled for investment purposes.

	Target	Long-term Expected Real Rate of
Asset Class	Allocation	Return
Public equities	30.0%	6.0%
US Government	7.5%	2.3%
Private equity	15.0%	7.6%
Real assets:		
Real estate	10.0%	5.2%
Infrastructure	10.0%	5.3%
Natural resources	5.0%	5.0%
Traditional credit	7.5%	3.0%
Alternative credit	5.0%	4.2%
Diversifiers	10.0%	5.9%

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Discount Rate

The discount rate used to measure the collective total pension liability was 6.75% for 2019 for the Plan. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and non-employer entity contributions will be made at contractually required rates, actuarially determined. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The following table shows how the collective net pension liability as of June 30, 2019 would change if the discount rate used was one percentage point lower or one percentage point higher than the current rate. The current rate is 6.75% for each of the Plans.

	1%	Discount	1%
	 Decrease	Rate	Increase
PLD Plan: Discount rate	5.75%	6.75%	7.75%
Town's proportionate share of the net pension liability	\$ 1,677,844	\$ 736,563	\$ (143,915)

# **Changes in Net Pension Liability**

Each employer's share of the collective net pension liability is equal to the collective net pension liability multiplied by the employer's proportionate share as of June 30, 2019 as shown in the schedules of employer and non-employer contributing entity allocations. Changes in net pension liability are recognized in pension expense for the year ended June 30, 2019 with the following exceptions.

#### Differences between Expected and Actual Experience

The difference between expected and actual experience with regard to economic or demographic factors were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resource. For 2019 and 2018, this was three years for the PLD Consolidated Plan.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 15 - DEFINED BENEFIT PENSION PLAN (CONTINUED)

Differences between Projected and Actual Investment Earnings

Differences between projected and actual investment earnings were recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

# Changes in Assumptions

Differences between projected and actual investment earnings were recognized in pension expense using a straight-line amortization method over a closed five-year period. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

Changes in Proportion and Differences between Employer Contributions and Proportionate Share of Contributions

Differences resulting from a change in proportionate share of contributions and differences between total employer contributions and the employer's proportionate share of contributions were recognized in pension expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as pension expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. Differences between total employer contributions and the employer's proportionate share of contributions may arise when an employer has a contribution requirement for an employer specific liability.

# **Pension Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to the Plan can be found in the MainePERS' 2019 Comprehensive Annual Financial Report available online at <a href="https://www.mainepers.org">www.mainepers.org</a> or by contacting the System at (207) 512-3100.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 16 - DEFERRED COMPENSATION PENSION PLAN

# INTERNATIONAL CITY MANAGERS ASSOCIATION RETIREMENT CORPORATION

# A. Plan Description

The Town offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 through the International City Management Association Retirement Corporation (ICMA-RC). The plan, available to all full-time, year round employees, permits the employee to defer a portion of salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseen emergency.

All amounts of compensation deferred under the plan, all property and rights purchased with those amounts, and all income attributable to those amounts, property, or rights are (until paid or made available to the employee or other beneficiary) to be held in a trust for the exclusive benefit of the participants and their beneficiaries.

It is the opinion of the Town's management that the Town has no liability for losses under the plan but does have the duty of due care that would be required of an ordinary prudent investor.

#### B. Funding Policy

The contribution requirements of plan members and the Town are established and may be amended by the Town's Selectboard. Generally, the Town will match an employee up to 6.5%. If the employee defers an amount equal or greater than 6.5% the Town contributes 10%. The Town contributes 14% for the Town Manager.

The Town's contributions to the plan for 2019 was \$57,338.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

#### MAINE MUNICIPAL EMPLOYEES HEALTH TRUST

# **Plan Description**

The Town and Town retirees contribute to the Town's OPEB Plan with the Maine Municipal Employees Health Trust (MMEHT), a single employer defined benefit plan. Contributions and membership in this Plan are voluntary and may be terminated at any time by the Town and/or the Town retirees. MMEHT is a fully funded, self-insured trust which provides benefits to municipal and quasi-municipal organizations and county governments and acts as the agent to the Town concerning administration of this Plan. Title 24-A Chapter 81 of the Maine Revised Statutes Annotated authorizes the regulation of MMEHT as a Multiple Employer Welfare Arrangement by the State of Maine Bureau of Insurance. Benefits and plans are designed and governed by MMEHT participants and are administered by a number of third-party administrators contracted by MMEHT. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. MMEHT issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by MMEHT at (800) 852-8300.

#### **Benefits Provided**

This Plan provides medical/prescription drug benefits during retirement to Medicare and non-Medicare retirees and their surviving spouses with varying levels of benefits determined by voluntary plan selection by the retiree as well as applicable Medicare statutes and regulations. The Plan also provides an automatic life insurance benefit of \$2,000 to participants which includes a surviving spouse benefit for the same. The employee must meet the minimum requirement of age 55 with at least 5 years of service at retirement to be eligible for the Plan. The retiree must enroll when first eligible and continue coverage without interruption.

# **Employees Covered by Benefit Terms**

At January 1, 2019, the following employees were covered by the benefit terms:

Active members	29
Retirees and spouses	2
Total	31

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

#### Contributions

Retiree and spouse premium amounts are funded by the retiree at the rate for the coverage elected by the retiree. Premium rates are those determined by the MMEHT's Board of Trustees to be actuarially sufficient to pay anticipated claims. Premiums for retiree life insurance coverage are factored into the premiums paid for basic coverage. Retirees and spouses must contribute 100% of the premium amounts. The sponsoring employer pays the remainder of the premium. Medical benefits are provided for the life of the retiree and surviving spouses.

#### **Retiree Premium Amounts**

The following monthly premium amounts were reported on the individual data file. Actual plan election was reflected in expected retiree premium amounts.

<u>Pre-Medicare</u>	Single Coverage	Family Coverage
POS A	\$1,186.59	\$2,661.70
POS 200	\$956.96	\$2,146.58
POS C	\$1,044.20	\$2,342.30
<u>Medicare</u>		
Medicare-Eligible Retirees	\$527.65	\$1,055.29

# Total OPEB Liability, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Town reported a liability of \$191,968 for its total OPEB liability for this Plan. The total OPEB liability was measured as of January 1, 2019 and was determined by an actuarial valuation as of that date. The Town's total OPEB liability was based on the Entry Age Normal Actuarial Cost Method which does not reflect future changes in benefits, subsidies, penalties, taxes or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 (ACA) related legislation and regulations.

For the year ended June 30, 2019, the Town recognized OPEB expense of \$9,882. At June 30, 2019, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

	MMEHT				
	Deferr	ed Outflows	Deferred Inflows		
	of Resources		of F	Resources	
Differences between expected and actual experience Changes of assumptions Net difference between projected and actual	\$	9,765 25,823	\$	- 18,908	
earnings on OPEB plan investments Changes in proportion and differences between contributions and proportionate share of contributions		-		-	
Contributions subsequent to the measurement date		4,865			
Total	\$	40,453	\$	18,908	

\$4,865 were reported as deferred outflows of resources related to OPEB resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u> </u>	
\$	2,720
	2,720
	2,720
	2,720
	2,720
	3,080

#### **Discount Rate**

The discount rate is the assumed interest rate used for converting projected dollar related values to a present value as of the valuation date of January 1, 2018. The discount rate determination is based on the high-quality AA/Aa or higher bond yields in effect for 20-year, tax-exempt general obligation municipal bonds using the Bond Buyer 20-Bond GO Index. The rate of 4.10% per annum for June 30, 2019 was based upon a

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

measurement date of December 27, 2018. The sensitivity of net OPEB liability to changes in discount rate are as follows:

	1% Decrease		Discount Rate		1% Increase	
		3.10%	4.10%		5.10%	
Total OPEB liability Plan fiduciary net position	\$	225,462	\$	191,968	\$	164,983
Net OPEB liability	\$	225,462	\$	191,968	\$	164,983
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%

#### **Healthcare Trend**

The healthcare trend is the assumed dollar increase in dollar-related values in the future due to the increase in the cost of health care. The healthcare cost trend rate is the rate of change in per capita health claim costs over time as a result of factors such as medical inflation, utilization of healthcare services, plan design and technological developments. The sensitivity of net OPEB liability to changes in healthcare cost trend rates are as follows:

		1% Decrease		Healthcare Trend Rates		1% Increase	
Total OPEB liability Plan fiduciary net position	\$	162,973 -	\$	191,968 -	\$	228,908	
Net OPEB liability	\$	162,973	\$	191,968	\$	228,908	
Plan fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%	

#### **Actuarial Methods and Assumptions**

The total OPEB liability for the Plan was determined by an actuarial valuation as of January 1, 2018, using the following methods and assumptions applied to all periods included in the measurement:

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

#### Actuarial Cost Method

The Entry Age Normal Actuarial Cost Method is used to determine costs. Under this funding method, a normal cost rate is determined as a level percent of pay for each active Plan member and then summed to produce the total normal cost for this Plan. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

For medical and pharmacy, historical claims and census records were assembled and provided through June 30, 2017. Medicare and non-Medicare eligible medical and prescription experience were analyzed. It was assumed that current enrollment distribution of benefit options would remain constant in the future for retirees. The cost was distributed based on the current covered population and the actuary's standard age curves which vary by age, gender and Medicare status. Children costs are converted to a load on the non-Medicare retirees which implicitly assumes that future retirees will have the same child distribution as current retirees.

#### **Amortization**

The total OPEB liability of this Plan is amortized on an open 30-year period. The amortization method is a level dollar amortization method.

#### **Assumptions**

The actuarial assumptions used in the January 1, 2018 actuarial valuation was based on economic, demographic and claim and expense assumptions that resulted from actuarial studies conducted for the period of December 31, 2017 and December 31, 2018.

Significant actuarial assumptions employed by the actuary for economic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2018, they are as follows:

Discount Rate - 4.10% per annum.

#### Trend Assumptions:

Pre-Medicare Medical - Initial trend of 8.20% applied in 2018 grading over 14 years to 4.00% per annum.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Pre-Medicare Drug - Initial trend of 9.60% applied in 2018 grading over 14 years to 4.00% per annum.

Medicare Medical - Initial trend of 4.93% applied in 2018 grading over 14 years to 4.00% per annum.

Medicare Drug - Initial trend of 9.60% applied in 2017 grading over 14 years

to 4.00% per annum.

Administrative and claims expense - 3% per annum.

Future plan changes - Assumes that the current Plan and cost-sharing structure remain in place for all future years.

Significant actuarial assumptions employed by the actuary for demographic purposes are the assumptions that were adopted by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 and based on the experience study covering the period from June 30, 2012 through June 30, 2015. As of January 1, 2018, they are as follows:

Retirement Rates - Rates vary for plans with no explicit employer subsidy (or payment) versus those plans defining an explicit employer subsidy (or payment). The rates are based on assumptions from the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016.

Retirement Contribution Increases - Assumed to increase at the same rate as incurred claims.

Family Enrollment Composition - For males, 50% of future retirees under the age of 65 and 50% of current retirees are married and elect spousal coverage while females are at 30% for both. 25% of male and female future retirees over the age of 65 are married and elect spousal coverage.

Age Difference of Spouses - Husbands are assumed to be 3 years older than wives.

Administrative expenses - Included in the per capita claims cost.

Disability Incidence - Disabled lives will be considered active employees and will not be valued separately.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

Salary Increase Rate - 2.75% per year assumed using the level percentage of pay entry age method.

Dates of Hire - Needed to be assumed for some employees and will be based on the average age at hire for similar employees.

Rate of Mortality - Based on 104% and 120% of the RP2014 Total Dataset Healthy Annuitant Mortality Table, respectively for males and females, using the RP2014 Total Dataset Employee Mortality Table for ages prior to the start of the Healthy Annuitant Mortality Table, both projected from the 2006 base rates using the RPEC \_2015 model, with an ultimate rate of 0.85% for ages 20-85 grading down to an ultimate rate of 0.00% for ages 111-120, and convergence to the ultimate rate in the year 2020. These rates were taken from the assumptions for the Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016.

#### Retiree Continuation Percentage:

Medicare participant retirees - 100% assumed to continue in the plan elected

Pre-Medicare plan retirees and active participants - 75% assumed to continue coverage once Medicare-eligible

Pre-Medicare plan spouses and spouses of active participants - 50% assumed to continue coverage once Medicare-eligible

# Changes in Net OPEB Liability

Changes in net OPEB liability are recognized in OPEB expense for the year ended June 30, 2019 with the following exceptions:

Differences between Expected and Actual Experience

The difference between expected and actual experience are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The difference between expected and actual experience as of January 1, 2019 was \$9,765.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 17 - OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN (CONTINUED)

# Changes in Assumptions

Differences due to changes in assumptions about future economic, demographic or claim and expense factors or other inputs are recognized in OPEB expense using a straight-line amortization method over a closed period equal to the average expected remaining service lives of active and inactive members in each plan. The actuarial assumptions used in the June 30, 2017 and June 30, 2016 actuarial valuations were based primarily on those used by Maine State Retirement Consolidated Plan for Participating Local District at June 30, 2016 which were based on the experience study covering the period from June 30, 2012 through June 30, 2015. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources. The amortization period was six years for 2018. For the fiscal year ended June 30, 2018, there were no changes in assumptions with the exception of the claim costs and retiree contributions being updated to reflect current healthcare costs.

Differences between Projected and Actual Earnings on OPEB Plan Investments

Differences between projected and actual investment earnings are recognized in OPEB expense using a straight-line amortization method over a closed five-year period. The first year is recognized as OPEB expense and the remaining years are shown as either deferred outflows of resources or deferred inflows of resources.

# **OPEB Plan Fiduciary Net Position**

Additional financial and actuarial information with respect to this Plan can be found at the Town Office at 153 Farmington Falls Road, Farmington, Maine 04938.

#### NOTE 18 - EXPENDITURES OVER APPROPRIATIONS

As of December 31, 2019, the Town had the following overspent appropriations:

	Excess
Fire department (Article 8)	\$ 22,440
Recycling department (Article 13)	5,966
Local roads (Article 11)	164,052
Insurances (Article 9)	5,437
Contingency	 4,977
	\$ 202,872

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

#### NOTE 19 - OVERLAPPING DEBT

The Town is responsible for its proportionate share of County debt and debt associated with its participating School District. As of December 31, 2019, the Town's share was as follows:

_	Outstanding		Town's	Total			
	Debt		Percentage	Share			
County of Franklin RSU #9	\$	389,910 45,854,413	10.13% 35.04%	\$	39,507 16,067,386 16,106,893		

#### NOTE 20 - TAX INCREMENT FINANCING DISTRICT & ABATEMENTS

# **Tax Increment Financing District**

The Town has established a tax increment financing district in accordance with Maine statutes to finance economic development programs located in the Town of Farmington, Maine. The expenditures from these development programs will be recovered in future years through an incremental tax levied upon the districts' so called "captured assessed value". A portion of the incremental tax revenues will be returned to the district to repay principal and interest on any indebtedness, to fund the expenditures of the development program and to finance future expansion.

# <u>Downtown Municipal Tax Increment Financing District and Downtown Omnibus</u> Development Program

On October 29, 2013, the Farmington Selectboard, as well as the Maine Department of Economic and Community Development, approved the creation of the Downtown Municipal Tax Increment Financing District for development in the Farmington area. The area of the District is approximately 229.56 acres. The TIF District was created to encourage and enable the redevelopment of a number of properties, stimulate new businesses and employment opportunities and establish a funding program for the development of new or improved infrastructure in the Town of Farmington's downtown. The original assessed value of the property is \$52,747,100. The Town anticipates over the life of the district that new development, rehabilitation and redevelopment will result in approximately \$30,146,361 in new taxable value. Tax increment revenues generated from this value over the life of the district will be approximately \$500,414. The Development Program provides for 100% of the increase in assessed value of the District to be captured and designated as captured assessed value for 30 years. The tax increment revenues will be deposited by the Town into the Development Program Fund for a period of 30 years. The Development Program Fund

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

NOTE 20 - TAX INCREMENT FINANCING DISTRICT & ABATEMENTS (CONTINUED)

is pledged to and charged with the payment of the project costs in the manner provided in 30-A M.R.S.A. §5801.

The TIF District will remain in place for a period of thirty years from April 1, 2014 to March 31, 2044. The expenditures from this development project will be recouped in future years via an incremental tax levied upon the TIF District's captured assessed value. The Town, through its Selectboard, may allocate a portion of TIF revenues generated on a parcel of land within the TIF District, under a credit enhancement agreement (CEA), to the developer of that project. The Town expects that the future CEAs approved by the Board will allocate between 0% and 100% of the tax increment generated by the project to the developer. The remaining amount will be retained by the Town and used to fund the development plan of the District. The actual percentage will be negotiated on a case by case basis at the Board's discretion. CEA will continue for a period not to exceed 30 years or the remainder of the term of the District designation, whichever is less. The state law does not provide for the recapture of abated taxes in the event an abatement recipient does not fill the commitment it makes in return for the tax abatement. The Town reserves the right to incur indebtedness to finance, in part or in whole, the projects within the Development Program.

#### **Abatements**

The Town has not made any commitments as part of the Credit Enhancement Agreements other than to reduce taxes. The Town is not subject to any tax abatement agreements entered into by other governmental entities. The Town currently has one tax abatement agreement, the Woodlands Senior Living of Farmington, LLC, which is summarized below:

Woodlands Senior Living of Farmington, LLC.

On April 1, 2017, the Town of Farmington, Maine entered into a credit enhancement agreement with Woodlands Senior Living of Farmington, LLC for the development of a memory care facility. The agreement is effective for 10 years. The original valuation of the property was \$118,000 on 3/31/2016. 100% of the property taxes to be generated on the improvements within the District will be returned to the developer for 10 years.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 20 - TAX INCREMENT FINANCING DISTRICT & ABATEMENTS (CONTINUED)

For the year ended December 31, 2019, the Town abated property taxes for the following program:

	Percentage of	Amo	unt of Taxes		
	Taxes Abated	Abated During tl			
Tax Abatement Program	During the Year	Fi	scal Year		
Downtown Municipal Tax Increment					
Financing District:					
Woodlands Senior Living of Farmington, LLC	100%	\$	284,655		

#### NOTE 21 - CONTINGENCIES

With regard pending legal claims or any unasserted claims, it is not feasible at this time to predict or determine their outcome. Management believes, however, that settlement amounts, if any, will not have a material adverse effect on the Town's financial position.

The Town participates in various intergovernmental grant programs which may be subject to future program compliance audits by the grantors or their representatives. Accordingly, the Town's compliance with applicable grant requirement may be established at some future date. The amount, if any, of any liabilities arising from the disallowance of expenditures or ineligibility of grant revenues cannot be determined at this time.

#### NOTE 22 - LETTERS OF CREDIT

At December 31, 2019, the Town had two outstanding irrevocable standby letters of credit issued by the Federal Home Loan Bank of Pittsburgh serving as collateral for its deposits and investments held at TD, Bank, N.A. The first letter of credit for \$750,000 expires at the close of business on January 28, 2020. The second letter of credit for \$7,750,000 expires at the close of business on May 7, 2020. There were no draws for the year ended December 31, 2019.

#### NOTE 23 - COMPARATIVE DATA/RECLASSIFICATIONS

Comparative total data for the prior year have been presented in selected sections of the accompanying financial statements in order to provide an understanding of the changes in the Town's financial position and operations. Also, certain amounts presented in the prior year's data have been reclassified to be consistent with the current year's presentation.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2019

# NOTE 24 - RESTATEMENTS

The net position of the governmental activities has been restated at January 1, 2019 to account for adjustments to capital assets. The beginning net position was increased by \$230,972 from \$10,406,852 to \$10,637,824.

The net position of the business-type activities has been restated at January 1, 2019 to account for adjustments to capital assets. The beginning net position was increased by \$15,000 from \$5,413,177 to \$5,428,177.

# Required Supplementary Information

Required supplementary information includes financial information and disclosures that are required by the Governmental Accounting Standards Board but are not considered a part of the basic financial statements. Such information includes:

- Budgetary Comparison Schedule Budgetary Basis Budget and Actual -General Fund
- Schedule of Proportionate Share of the Net Pension Liability
- Schedule of Contributions Pensions
- Schedule of Changes in Net OPEB Liability
- Schedule of Changes in Net OPEB Liability and Related Ratios
- Schedule of Contributions OPEB
- Notes to Required Supplementary Information

# BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts				Actual	Variance Positve		
		Original	Final		 Amounts	(Negative)		
Budgetary Fund Balance, January 1 Resources (Inflows): Taxes:	\$	2,169,117	\$	2,169,117	\$ 2,169,117	\$	-	
Property taxes		9,313,234		9,313,234	9,276,643		(36,591)	
Excise taxes		1,054,700		1,054,700	1,135,092		80,392	
Interest on taxes		56,000		56,000	67,796		11,796	
Intergovernmental		1,258,099		1,258,099	1,321,666		63,567	
Charges for services		136,750		136,750	182,102		45,352	
Miscellaneous revenues		32,000		32,000	27,809		(4,191)	
Transfers from other funds		15,000		15,000	 15,000			
Amounts Available for Appropriation		14,034,900		14,034,900	14,195,225		160,325	
Charges to Appropriations (Outflows):								
General government		933,078		880,278	855,534		24,744	
Public safety		2,333,853		2,326,353	2,194,322		132,031	
Health and welfare		25,000		25,000	13,716		11,284	
Recreation and culture		405,609		374,609	342,365		32,244	
Education		4,793,091		4,793,091	4,793,091		-	
Public works		1,904,593		1,860,593	1,926,052		(65,459)	
County tax		568,765		568,765	568,765		-	
Community services		236,998		236,107	228,907		7,200	
Unclassified		459,142		123,964	100,688		23,276	
Debt service:								
Principal		82,667		82,667	82,667		-	
Interest		17,088		17,088	17,087		1	
Transfers to other funds		106,500		592,346	592,346			
Total Charges to Appropriations		11,866,384		11,880,861	11,715,540		165,321	
Budgetary Fund Balance, December 31	\$	2,168,516	\$	2,154,039	\$ 2,479,685	\$	325,646	
Utilization of assigned fund balance	\$		\$	14,477	\$ _	\$	(14,477)	

See accompanying independent auditors' report and notes to financial statements.

# SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST 10 FISCAL YEARS\*

	2019	2018	2017	2016	2015	
PLD Plan:						
Proportion of the net pension liability Proportionate share of the net pension	0.24%	0.26%	0.28%	0.25%		0.26%
liability	\$ 736,563	\$ 718,507	\$ 1,131,455	\$ 1,332,737	\$	818,119
Covered payroll	\$ 1,083,494	\$ 1,365,064	\$ 1,108,392	\$ 989,572	\$	906,039
Proportionate share of the net pension liability as a percentage of its covered						
payroll	67.98%	52.64%	102.08%	134.68%		90.30%
Plan fiduciary net position as a percentage of the total pension liability	90.62%	91.14%	86.43%	86.40%		81.61%

<sup>\*</sup> The amounts presented for each fiscal year were determined as of June 30 and are for those years for which information is available.

See accompanying independent auditors' report and notes to financial statements.

# SCHEDULE OF CONTRIBUTIONS - PENSIONS LAST 10 FISCAL YEARS\*

	2019		2018		2017		2016		2015	
PLD Plan:										
Contractually required contribution Contributions in relation to the contractually	\$ 1	44,754	\$	144,758	\$	139,804	\$	128,555	\$	114,322
required contribution	(144,754)		(144,758)		(139,804)		(128,555)			(114,322)
Contribution deficiency (excess)	\$		\$		\$		\$		\$	
Covered payroll Contributions as a percentage of covered	\$ 1,1	02,948	\$	1,259,345	\$	1,162,190	\$	1,083,863	\$	970,374
payroll		13.12%		11.49%		12.03%		11.86%		11.78%

<sup>\*</sup> The amounts presented for each fiscal year are for those years for which information is available.

See accompanying independent auditors' report and notes to financial statements.

### SCHEDULE OF CHANGES IN NET OPEB LIABILITY FOR THE YEAR ENDED DECEMBER 31, 2019

Increase (Decrease)

	et OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances at 1/1/18 (Reporting December 31, 2018)	\$ 201,213	\$ -	\$ 201,213
Changes for the year:			
Service cost	9,719	-	9,719
Interest	7,173	-	7,173
Changes of benefits	-	-	-
Differences between expected and actual experience	-	-	-
Changes of assumptions	(21,272)	-	(21,272)
Contributions - employer	-	4,865	(4,865)
Contributions - member	-	-	-
Net investment income	-	-	-
Benefit payments	(4,865)	(4,865)	-
Administrative expense	 		
Net changes	 (9,245)		(9,245)
Balances at 1/1/19 (Reporting December 31, 2019)	\$ 191,968	\$ -	\$ 191,968

## SCHEDULE OF CHANGES IN NET OPEB LIABILITY AND RELATED RATIOS LAST 10 FISCAL YEARS\*

		2019		2018
Total OPEB liability Service cost (BOY) Interest (includes interest on service cost) Changes of benefit terms Differences between expected and actual experience Changes of assumptions Benefit payments, including refunds of member contributions Net change in total OPEB liability	\$	9,719 7,173 - (21,272) (4,865) (9,245)	\$	9,111 5,702 - 12,555 33,201 (2,185) 58,384
Total OPEB liability - beginning Total OPEB liability - ending	\$ \$	201,213 191,968	\$ \$	142,829 201,213
Plan fiduciary net position Contributions - employer Contributions - member Net investment income Benefit payments, including refunds of member contributions Administrative expense Net change in fiduciary net position		2,185 - - (2,185) - -		2,185 - - (2,185) - -
Plan fiduciary net position - beginning Plan fiduciary net position - ending	\$ \$	- -	\$ \$	<u>-</u>
Net OPEB liability - ending	\$	191,968	\$	201,213
Plan fiduciary net position as a percentage of the total OPEB liability		-		-
Covered payroll  Net OPEB liability as a percentage of covered payroll	\$	1,317,336 14.6%	\$	1,317,336 15.3%

<sup>\*</sup> The amounts presented for each fiscal year are for those years for which information is available.

### SCHEDULE OF CONTRIBUTIONS - OPEB LAST 10 FISCAL YEARS\*

		2019	2018
MMEHT:			
Employer contributions	\$	4,865	\$ 2,185
Benefit payments		(4,865)	(2,185)
Contribution deficiency (excess)	<u>\$</u>	-	\$ 
Covered payroll	\$	1,317,336	\$ 1,317,336
Contributions as a percentage of covered payroll		0%	0%

<sup>\*</sup> The amounts presented for each fiscal year are for those years for which information is available.

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

### **Changes of Assumptions**

Maine Municipal Employee Health Trust:

There was a change in the discount rate from 3.44% to 4.10% per GASB 75 discount rate selection.

#### Other Supplementary Information

Other supplementary information includes financial statements and schedules not required by the Governmental Accounting Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

- Budgetary Comparison Schedule Budgetary Basis Budget and Actual -General Fund Revenues
- Schedule of Departmental Operations General Fund
- Combining Balance Sheet Nonmajor Governmental Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds
- Combining Balance Sheet Nonmajor Special Revenue Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Special Revenue Funds
- Combining Balance Sheet Nonmajor Capital Projects Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds
- Combining Balance Sheet Nonmajor Permanent Funds
- Combining Schedule of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Permanent Funds
- Schedule of General Capital Assets by Function
- Schedule of Changes in General Capital Assets by Function

### BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS BUDGET AND ACTUAL - GENERAL FUND REVENUES FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Am	ounts		Actual		ariance Positive
		Original		Final		Amounts	(N	legative)
Resources (Inflows):								
Taxes:								
Property taxes	\$	9,298,734	\$	9,298,734	\$	9,262,580	\$	(36,154)
Payment in lieu	Ψ	14,500	Ψ	14,500	Ψ	14,063	Ψ	(437)
Excise taxes		1,054,700		1,054,700		1,135,092		80,392
Interest on taxes		56,000		56,000		67,796		11,796
Total Taxes		10,423,934		10,423,934		10,479,531		55,597
Intergovernmental Revenues:								
State revenue sharing		600,000		600,000		673,484		73,484
Homestead exemption		355,696		355,696		350,669		(5,027)
GA reimbursement		18,000		18,000		10,897		(7,103)
Local road assistance		158,780		158,780		158,780		-
BETE reimbursement		98,623		98,623		98,695		72
Veteran reimbursement		7,000		7,000		6,764		(236)
Tree growth reimbursement		20,000		20,000		22,377		2,377
Total Intergovernmental Revenues		1,258,099		1,258,099		1,321,666		63,567
Charges for Services:								
Victualer / liquor license		1,050		1,050		18,806		17,756
Code enforcement fees		2,500		2,500		15,650		13,150
Motor vehicle fees		19,500		19,500		22,782		3,282
Vital statistics fees		17,000		17,000		1,285		(15,715)
Inland fisheries fees		1,700		1,700		1,722		22
Parks and recreation fees		28,000		28,000		29,571		1,571
Assessor		-		-		262		262
Dog fees		-		-		1,100		1,100
Rental of town property		5,500		5,500		5,600		100
Police department		19,500		19,500		32,406		12,906
Recycling fees		30,000		30,000		32,077		2,077
Cemetery fees		12,000		12,000		20,820		8,820
Misc fees/licenses		-		-		21		21
Total Charges for Services		136,750		136,750		182,102		45,352
Miscellaneous Revenues:								
Tax lien fees		12,000		12,000		11,185		(815)
Misc revenues		20,000		20,000		16,624		(3,376)
Total Miscellaneous Revenues		32,000		32,000		27,809		(4,191)
Transfer from other funds		15,000		15,000		15,000		
Amounts Available for Appropriation	\$	11,865,783	\$	11,865,783	\$	12,026,108	\$	160,325

### SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Original	Budget	Final	Actual	Variance Positive
	Budget	Adjustments	Budget	Expenditures	(Negative)
General government:					
Administration	\$ 268,286	\$ -	\$ 268,286	\$ 265,085	\$ 3,201
Assessor	149,104	(50,000)	99,104	96,806	2,298
Clerk treasurer	262,416	-	262,416	250,916	11,500
Municipal building	84,835	(2,000)	82,835	82,680	155
CEO	161,137	-	161,137	154,725	6,412
Committees	7,300	(800)	6,500	5,322	1,178
	933,078	(52,800)	880,278	855,534	24,744
Public safety:					
Police department	1,393,975	(7,500)	1,386,475	1,248,986	137,489
Fire department	460,223	-	460,223	482,663	(22,440)
Hydrants	345,475	-	345,475	345,475	-
Street lights	86,000	-	86,000	73,408	12,592
Traffic lights	10,000	-	10,000	8,864	1,136
Ambulance	38,180		38,180	34,926	3,254
	2,333,853	(7,500)	2,326,353	2,194,322	132,031
Heath and welfare:					
General assistance	25,000		25,000	13,716	11,284
	25,000		25,000	13,716	11,284
Recreation and culture:					
Parks and recreation	182,846	(7,000)	175,846	165,188	10,658
Community center	130,781	(18,000)	112,781	94,779	18,002
Cemeteries	91,982	(6,000)	85,982	82,398	3,584
	405,609	(31,000)	374,609	342,365	32,244

### SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Original	Budget	Final	Actual	Variance Positive
	Budget	Adjustments	Budget	Expenditures	(Negative)
Education	4,793,091		4,793,091	4,793,091	
Public works:					
Highway department	1,375,157	(40,000)	1,335,157	1,293,333	41,824
Recycling department	100,656	(4,000)	96,656	102,622	(5,966)
Local roads	158,780	-	158,780	322,832	(164,052)
Capital improvement for roads	270,000		270,000	207,265	62,735
	1,904,593	(44,000)	1,860,593	1,926,052	(65,459)
County tax	568,765		568,765	568,765	
Debt service:					
Principal	82,667	-	82,667	82,667	-
Interest	17,088	-	17,088	17,087	1
	99,755		99,755	99,754	1
Community services:					
Animal shelter	16,296	(891)	15,405	15,405	-
Public library	201,704	-	201,704	201,704	-
Social services /					
economic development	17,998	-	17,998	10,798	7,200
Gay cemetery	1,000		1,000	1,000	
	236,998	(891)	236,107	228,907	7,200

### SCHEDULE OF DEPARTMENTAL OPERATIONS - GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Original Budget	Budget Adjustments	Final Budget	Actual Expenditures	Variance Positive (Negative)
Unclassified:					
Insurances	65,000	-	65,000	70,437	(5,437)
Contingency	-	-	-	4,977	(4,977)
TAN interest	5,000	-	5,000	-	5,000
TIF	349,655	(349,655)	-	-	-
Prior year	-	14,477	14,477	13,037	1,440
Overlay	39,487		39,487	12,237	27,250
	459,142	(335,178)	123,964	100,688	23,276
Transfers to other funds:					
Revaluation	-	50,000	50,000	50,000	-
Legal reserve	30,000	-	30,000	30,000	-
Community center	-	18,000	18,000	18,000	-
ADA	1,500	-	1,500	1,500	-
Animal control	-	891	891	891	-
Police facilities	-	3,500	3,500	3,500	-
Police equipment	-	500	500	500	-
Police vehicle	-	3,500	3,500	3,500	-
Municipal landfill	-	4,000	4,000	4,000	-
Public works facilities	-	20,000	20,000	20,000	-
Sidewalks	-	20,000	20,000	20,000	-
Municipal facilities	-	2,000	2,000	2,000	-
Fire equipment	75,000	-	75,000	75,000	-
Cemeteries	-	6,000	6,000	6,000	-
Parks and recreation	-	7,000	7,000	7,000	-
Conservation committee	-	800	800	800	-
TIF		349,655	349,655	349,655	
	106,500	485,846	592,346	592,346	
Total Departmental Operations	\$ 11,866,384	\$ 14,477	\$ 11,880,861	\$ 11,715,540	\$ 165,321

### COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2019

	Special Revenue		Capital Projects	P	ermanent	al Nonmajor overnmental
	Funds		Funds		Funds	 Funds
ASSETS						
Cash and cash equivalents Accounts receivable (net of allowance for	\$ 194,888	\$	-	\$	23,095	\$ 217,983
uncollectibles)	3,403		-		-	3,403
Notes receivable	208,010		-		-	208,010
Due from other funds	533,951		416,134		28,213	978,298
TOTAL ASSETS	\$ 940,252	\$	416,134	\$	984,408	\$ 2,340,794
LIABILITIES						
Due to other funds	\$ 43,673	_\$_	-	_\$_	31,102	\$ 74,775
TOTAL LIABILITIES	 43,673				31,102	 74,775
FUND BALANCES						
Nonspendable	_		-		-	_
Restricted	560,788		7,632		956,121	1,524,541
Committed	335,791		408,502		-	744,293
Assigned	-		-		-	-
Unassigned	-		-		(2,815)	 (2,815)
TOTAL FUND BALANCES	896,579		416,134		953,306	2,266,019
TOTAL LIABILITIES AND FLIND						
TOTAL LIABILITIES AND FUND BALANCES	\$ 940,252	\$	416,134	\$	984,408	\$ 2,340,794

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Special Revenue Funds	Capital Projects Funds	ermanent Funds	Total Nonmajor Governmental Funds		
REVENUES Investment income, net of unrealized gains/(losses) Intergovernmental Other income TOTAL REVENUES	\$ 8,767 130,900 139,667	\$ 5,100 29,455 34,555	\$ 98,765 - - 98,765	\$	98,765 13,867 160,355 272,987	
EXPENDITURES Capital outlay Other TOTAL EXPENDITURES	 504,395 504,395	 879,160 - 879,160	500 500		879,160 504,895 1,384,055	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	 (364,728)	 (844,605)	 98,265		(1,111,068)	
OTHER FINANCING SOURCES (USES) Proceeds from bonds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	 - 449,346 - 449,346	 500,000 143,000 - 643,000	 (15,000) (15,000)		500,000 592,346 (15,000) 1,077,346	
NET CHANGE IN FUND BALANCES	84,618	(201,605)	83,265		(33,722)	
FUND BALANCES, JANUARY 1	 811,961	617,739	 870,041		2,299,741	
FUND BALANCES, DECEMBER 31	\$ 896,579	\$ 416,134	\$ 953,306	\$	2,266,019	

### Special Revenue Funds

Special revenue funds are established to account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

### COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2019

	R	Revolving Loan Fund		oan TIF		Downtown TIF Reserve		Woodland TIF Reserve		LEAP		mposting Funds	valuation Reserve
ASSETS													
Cash and cash equivalents Accounts receivable (net of allowance for	\$	194,888	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -
uncollectibles) Notes receivable		- 208,010		-		-		-		-		-	-
Due from other funds		-		97,445		54		-		47,113		8,466	185,597
TOTAL ASSETS	\$	402,898	\$	97,445	\$	54	\$	-	\$	47,113	\$	8,466	\$ 185,597
LIABILITIES													_
Due to other funds	\$	43,673	\$		\$		\$	-	\$	-	\$	-	\$ -
TOTAL LIABILITIES		43,673				-				-			 
FUND BALANCES (DEFICITS)													
Nonspendable		-		-		-		-		-		-	-
Restricted		359,225		97,445		54		-		-		-	-
Committed		-		-		-		-		47,113		8,466	185,597
Assigned Unassigned		-		-		-		-		-		-	-
TOTAL FUND BALANCES (DEFICITS)		359,225		97,445		54	_			47,113		8,466	 185,597
(										,			 
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	402,898	\$	97,445	\$	54	\$		\$	47,113	\$	8,466	\$ 185,597

### COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2019

	Cable Franchise		 Legal Reserve		Regional Radio Assessment		Conservation Committee		Community Resolution		Transportation Advisory		mmunity Center
ASSETS  Cash and cash equivalents  Accounts receivable (net of allowance for uncollectibles)  Notes receivable	\$	-	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-
Due from other funds		27,835	10,551		4,632		7,108		977		288		40,487
TOTAL ASSETS	\$	27,835	\$ 10,551	\$	4,632	\$	7,108	\$	977	\$	288	\$	40,487
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$ <u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
FUND BALANCES (DEFICITS)  Nonspendable  Restricted  Committed  Assigned  Unassigned		- - 27,835 - -	- - 10,551 - -		- - 4,632 -		7,108 -		- - 977 -		- - 288 -		- - 40,487 - -
TOTAL FUND BALANCES (DEFICITS)		27,835	10,551		4,632		7,108		977		288		40,487
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	27,835	\$ 10,551	\$	4,632	\$	7,108	\$	977	\$	288	\$	40,487

### COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2019

	W	orks Drug		Police Drug Eradication		COPS Grants		Police Training		Rural Comm Resp Prog Opioid		Byrne Grant II	Animal Control
ASSETS  Cash and cash equivalents  Accounts receivable (net of allowance for uncollectibles)	\$	-	\$	3,403	\$	-	\$	-	\$	-	\$	-	\$ -
Notes receivable		-		3, <del>4</del> 03 -		-		-		-		-	-
Due from other funds		55		14,727		12,166		56,666		6,636		6,104	2,904
TOTAL ASSETS	\$	55	\$	18,130	\$	12,166	\$	56,666	\$	6,636	\$	6,104	\$ 2,904
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>
FUND BALANCES (DEFICITS)  Nonspendable  Restricted  Committed		- - 55		- 18,130 -		- 12,166 -		- 56,666 -		- 6,636 -		- 6,104 -	- 2,904 -
Assigned Unassigned		-		-		-		-		-		-	-
TOTAL FUND BALANCES (DEFICITS)		55		18,130		12,166		56,666		6,636		6,104	2,904
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	55	\$	18,130	\$	12,166	\$	56,666	\$	6,636	\$	6,104	\$ 2,904

### COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2019

	Fire Fighters Grant		Church Street	Bowen ce Skate Propane		Ice Skate Reserve	Sı	nowmobile Grant		Tree Fund		Total
ASSETS Cash and cash equivalents Accounts receivable (net of allowance for	\$ -	\$	-	\$ -	\$	-	\$	-	\$	-	\$	194,888
uncollectibles) Notes receivable	-		-	-		-		-		-		3,403 208,010
Due from other funds	 1,458		322	 139		-		-		2,221		533,951
TOTAL ASSETS	\$ 1,458	\$	322	\$ 139	\$	<u>-</u>	\$		\$	2,221	\$	940,252
LIABILITIES												
Due to other funds	\$ -	\$	-	\$ -	\$	-	\$	-	\$	-	\$	43,673
TOTAL LIABILITIES	-		-	-		-		-		-		43,673
FUND BALANCES (DEFICITS)  Nonspendable	_		_	_		_		_		_		_
Restricted	1,458		-	-		-		-		-		560,788
Committed	-		322	139		-		-		2,221		335,791
Assigned	-		-	-		-		-		-		-
Unassigned						-						
TOTAL FUND BALANCES (DEFICITS)	 1,458		322	 139		-		-		2,221		896,579
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$ 1,458	\$	322	\$ 139	\$	_	\$	_	\$	2,221	\$	940,252
(	 ., .50	Ť		 . 50	Ť				<u> </u>		_	,

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	evolving Loan Fund		Franklin Printing TIF Reserve	 Downtown TIF Reserve	Voodland TIF Reserve	LEAP	Co	omposting Funds	valuation Reserve
REVENUES Intergovernmental Other income TOTAL REVENUES	\$ 36,520 36,520	\$	- - -	\$ - - -	\$ - - -	\$ 78,043 78,043	\$	4,368 4,368	\$ - -
EXPENDITURES Other TOTAL EXPENDITURES	25,000 25,000	_	17,934 17,934	100,468 100,468	 284,655 284,655	30,930 30,930		5,417 5,417	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	 11,520		(17,934)	 (100,468)	(284,655)	47,113		(1,049)	<u>-</u>
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	- - -		- - -	 65,000 - 65,000	 284,655 - 284,655	- -		- -	50,000
NET CHANGE IN FUND BALANCES (DEFICITS)	11,520		(17,934)	(35,468)	-	47,113		(1,049)	50,000
FUND BALANCES (DEFICITS), JANUARY 1	 347,705		115,379	 35,522	 			9,515	 135,597
FUND BALANCES (DEFICITS), DECEMBER 31	\$ 359,225	\$	97,445	\$ 54	\$ 	\$ 47,113	\$	8,466	\$ 185,597

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Cable anchise	F	Legal Reserve	egional Radio sessment	 nservation ommittee	nmunity olution	Transportation Advisory	ommunity Center
REVENUES Intergovernmental Other income TOTAL REVENUES	\$ - - -	\$	- - -	\$ - - -	\$ - - -	\$ - - -	\$ - -	\$ - - -
EXPENDITURES Other TOTAL EXPENDITURES	 1,681 1,681		26,210 26,210	<u>-</u>	 90 90	<u>-</u>		 <u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,681)		(26,210)		(90)			<u> </u>
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	 - -		30,000	 - -	800 - 800	 - - -	- - -	 18,000 - 18,000
NET CHANGE IN FUND BALANCES (DEFICITS)	(1,681)		3,790	-	710	-	-	 18,000
FUND BALANCES (DEFICITS), JANUARY 1	29,516		6,761	4,632	6,398	977	288	 22,487
FUND BALANCES (DEFICITS), DECEMBER 31	\$ 27,835	\$	10,551	\$ 4,632	\$ 7,108	\$ 977	\$ 288	\$ 40,487

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Wellness Works Grant	Police Drug Eradication	COPS Grants	Police Training	Rural Comm Resp Prog Opioid	Byrne Grant II	Animal Control
REVENUES Intergovernmental Other income TOTAL REVENUES	\$ - 664 664	\$ - 1,945 1,945	\$ -	\$ - -	\$ - 7,500 7,500	\$ - 1,850 1,850	\$ - - -
EXPENDITURES Other TOTAL EXPENDITURES	607 607	. <u>-</u>		<u> </u>	864 864	1,850 1,850	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	57	1,945			6,636	<u>-</u>	
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)			-				891  891
NET CHANGE IN FUND BALANCES (DEFICITS)	57	1,945	-	-	6,636	-	891
FUND BALANCES (DEFICITS), JANUARY 1	(2)	16,185	12,166	56,666		6,104	2,013
FUND BALANCES (DEFICITS), DECEMBER 31	\$ 55	\$ 18,130	\$ 12,166	\$ 56,666	\$ 6,636	\$ 6,104	\$ 2,904

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Fire Fighters Grant		Church Street	Bowen Ice Skate Propane		lce Ska Rese	te	 wmobile Grant	Tree Fund	 Total
REVENUES Intergovernmental Other income TOTAL REVENUES	\$	- \$ 	- - -	\$	- - -	\$	10 10	\$ 8,767 - 8,767	\$ - - -	\$ 8,767 130,900 139,667
EXPENDITURES Other TOTAL EXPENDITURES		<u>-</u>	<u>-</u>		<u>-</u>		<u>-</u>	 8,689 8,689	<u>-</u>	 504,395 504,395
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		<u>-</u>					10	78	 _	 (364,728)
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out)		- -	- -		- -		- -	-	-	449,346 -
TOTAL OTHER FINANCING SOURCES (USES)		= _	-		-			-	-	 449,346
NET CHANGE IN FUND BALANCES (DEFICITS)		-	-		-		10	78	-	84,618
FUND BALANCES (DEFICITS), JANUARY 1	1,45	8	322	1	39		(10)	 (78)	 2,221	 811,961
FUND BALANCES (DEFICITS), DECEMBER 31	\$ 1,45	8 \$	322	\$ 1	39	\$		\$ -	\$ 2,221	896,579

### Capital Projects Funds

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by proprietary or trust funds.

### COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2019

		unicipal acilities		Election Equipment		mputer		asurer nputer		Cable Juipment		CEO iipment	R	ADA eserve
ASSETS  Due from other funds  TOTAL ASSETS	<u>\$</u>	3,612 3,612	\$	469 469	\$	1,643 1,643	<u>\$</u>	-	<u>\$</u> \$	18,696 18,696	<u>\$</u>	891 891	\$	15,850 15,850
	Ψ	0,012	<u> </u>	+00	<u>Ψ</u>	1,040			Ψ	10,000	Ψ	001	<u> </u>	10,000
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	-	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
FUND BALANCES Nonspendable		-		-		-		-		-		-		-
Restricted Committed Assigned		3,612 -		469 -		1,643 -		- -		18,696 -		- 891 -		15,850 -
Unassigned TOTAL FUND BALANCES		3,612		469		1,643		-		18,696		- 891		15,850
TOTAL LIABILITIES AND FUND BALANCES	\$	3,612	\$	469	\$	1,643	\$	<u>-</u>	\$	18,696	\$	891	\$	15,850

### COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2019

	С	Police omputer Reserve		Police Vehicle		Police acilities	Ec	Fire quipment	,	Public Works acilities	,	Public Works Juipment
ASSETS  Due from other funds TOTAL ASSETS	\$ \$	31,522 31,522	\$ \$	21,164 21,164	\$ \$	15,986 15,986	\$ \$	62,843 62,843	\$	70,519 70,519	\$ \$	21,983 21,983
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES	_	31,522 - - 31,522		21,164 - - 21,164		15,986 - - 15,986		62,843 - - 62,843		70,519 - - 70,519		21,983 - - 21,983
TOTAL LIABILITIES AND FUND BALANCES	\$	31,522	\$	21,164	\$	15,986	\$	62,843	\$	70,519	\$	21,983

### COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2019

		idewalk eserves	Municipal Landfill		Local Road sistance	lippach Field Project	Valton Dam Project	Valton Mill Pond	Rail Trail Bridge
ASSETS Due from other funds TOTAL ASSETS	\$ \$	39,373 39,373	\$	56,844 56,844	\$ 7,632 7,632	\$ 4,071 4,071	\$ 5,389 5,389	\$ 2,809 2,809	\$ 5,012 5,012
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		39,373 - - 39,373		56,844 - - 56,844	7,632 - - - - 7,632	 4,071	5,389 - - 5,389	2,809	5,012 - - 5,012
TOTAL LIABILITIES AND FUND BALANCES	\$	39,373	\$	56,844	\$ 7,632	\$ 4,071	\$ 5,389	\$ 2,809	\$ 5,012

### COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2019

	Т	SWD rail sssing	Parks and Rec Reserve		lippach Field Lights	Pla	yground	emetery structure	Total
ASSETS Due from other funds TOTAL ASSETS	\$ \$	906 906	\$	22,421 22,421	\$ 890 890	\$	3,150 3,150	\$ 2,459 2,459	\$ 416,134 416,134
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$ <u>-</u>	\$	<u>-</u>	\$ <u>-</u>	\$ <u>-</u>
FUND BALANCES Nonspendable Restricted Committed Assigned Unassigned TOTAL FUND BALANCES		906 - - 906		22,421 - - 22,421	890 - - 890		3,150 - - - 3,150	2,459 - - 2,459	7,632 408,502 - - 416,134
TOTAL LIABILITIES AND FUND BALANCES	\$	906	\$	22,421	\$ 890	\$	3,150	\$ 2,459	\$ 416,134

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Municipa Facilities		Electio Equipme		Coi	mputer	Treasurer Computer	Cable Juipment	CE Equip		ADA eserve
REVENUES Intergovernmental Other income TOTAL REVENUES	\$ 40		\$	- - -	\$	- - -	\$ - -	\$ - - -	\$	- - -	\$ - - -
EXPENDITURES Capital outlay TOTAL EXPENDITURES	8,33 8,33			<u>-</u>		<u>-</u>	5,938 5,938	<u>-</u>		<u>-</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(7,93	32)					(5,938)	 			 
OTHER FINANCING SOURCES (USES) Proceeds from bonds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	2,00			- - - -		- - - -	- - - -	 - - -		- - -	1,500 - 1,500
NET CHANGE IN FUND BALANCES	(5,93	32)		-		-	(5,938)	-		-	1,500
FUND BALANCES, JANUARY 1	9,54	4	4	69_		1,643	5,938	 18,696		891	 14,350
FUND BALANCES, DECEMBER 31	\$ 3,61	2	\$ 4	69	\$	1,643	\$ -	\$ 18,696	\$	891	\$ 15,850

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Police uipment	Police /ehicle	Police acilities	Fire Equipment	Public Works Facilities	Public Works Equipment
REVENUES Intergovernmental Other income TOTAL REVENUES	\$ - - -	\$ - 13,554 13,554	\$ - - -	\$ - - -	\$ - - -	\$ - 15,501 15,501
EXPENDITURES Capital outlay TOTAL EXPENDITURES	9,326 9,326	<u>-</u>	5,514 5,514	791,709 791,709		45,000 45,000
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	 (9,326)	 13,554	(5,514)	(791,709)		(29,499)
OTHER FINANCING SOURCES (USES) Proceeds from bonds Transfers in Transfers (out)	- 500 -	3,500	3,500	500,000 75,000	20,000	- - -
TOTAL OTHER FINANCING SOURCES (USES)	500	3,500	3,500	575,000	20,000	(20, 400)
NET CHANGE IN FUND BALANCES FUND BALANCES, JANUARY 1	(8,826) 40,348	17,054 4,110	(2,014) 18,000	(216,709) 279,552	20,000 50,519	(29,499) 51,482
FUND BALANCES, DECEMBER 31	\$ 31,522	\$ 21,164	\$ 15,986	\$ 62,843	\$ 70,519	\$ 21,983

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Sidewalk Reserves	Municipal Landfill	Local Road Assistance	Hippach Field Project	Walton Dam Project	Walton Mill Pond	Rail Trail Bridge
REVENUES Intergovernmental Other income TOTAL REVENUES	\$ - -	\$ - -	\$ 5,100 - 5,100	\$ - -	\$ - -	\$ - 	\$ - -
EXPENDITURES Capital outlay TOTAL EXPENDITURES		<u>-</u>			<u>-</u>	<u>-</u>	<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES			5,100				
OTHER FINANCING SOURCES (USES) Proceeds from bonds Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)	20,000	4,000	- - -	- - -	- - -	- - -	- - -
NET CHANGE IN FUND BALANCES	20,000	4,000	5,100			<u> </u>	-
FUND BALANCES, JANUARY 1	19,373	52,844	2,532	4,071	5,389	2,809	5,012
FUND BALANCES, DECEMBER 31	\$ 39,373	\$ 56,844	\$ 7,632	\$ 4,071	\$ 5,389	\$ 2,809	\$ 5,012

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Т	SWD rail ssing	 rks and Reserve	F	ppach Field ights	Play	ground	metery structure	Total
REVENUES Intergovernmental Other income	\$	- -	\$ - -	\$	- -	\$	- -	\$ - -	\$ 5,100 29,455
TOTAL REVENUES  EXPENDITURES  Capital outlay			 					13,341	34,555 879,160
TOTAL EXPENDITURES  EXCESS OF REVENUES OVER (UNDER)		-	-		-		-	13,341	879,160
EXPENDITURES  OTHER FINANCING SOURCES (USES)		-	-		-		-	 (13,341)	(844,605)
Proceeds from bonds Transfers in Transfers (out)		-	7,000 -		-		- - -	6,000 -	500,000 143,000 -
TOTAL OTHER FINANCING SOURCES (USES)  NET CHANGE IN FUND BALANCES		-	7,000 7,000		-		-	6,000 (7,341)	643,000 (201,605)
FUND BALANCES, JANUARY 1		906	 15,421		890		3,150	 9,800	617,739
FUND BALANCES, DECEMBER 31	\$	906	\$ 22,421	\$	890	\$	3,150	\$ 2,459	\$ 416,134

#### Permanent Funds

Permanent funds are used to account for assets held by the Town of Farmington, Maine that are legally restricted pursuant to Title 30-A, §5653 of the Maine State Statutes, as amended, and unless otherwise specified, only earnings, and not principal, may be used for purposes that benefit the Unit or its citizenry. These funds have been established for various purposes including the provision and/or maintenance of cemeteries and scholarships.

### COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS DECEMBER 31, 2019

	Hippach Trust l		LA Smith		Ce	emetery	We	eymouth	Webster	
ASSETS Cash and cash equivalents Investments Due from other funds	\$	3,181 188,306 24,127	\$	- 17,261 -	\$	4 12,064 327	\$	- 9,356 -	\$	- 1,532 2
TOTAL ASSETS	\$	215,614	\$	17,261	\$	12,395	\$	9,356	\$	1,534
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	-	\$	108 108	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
FUND BALANCES (DEFICITS)  Nonspendable Restricted Committed Assigned Unassigned		- 215,614 - - -		- 17,153 - - -		- 12,395 - - -		- 9,356 - - -		- 1,534 - - -
TOTAL FUND BALANCES (DEFICITS)		215,614		17,153		12,395		9,356		1,534
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	215,614	\$	17,261	\$	12,395	\$	9,356	\$	1,534

### COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS DECEMBER 31, 2019

		Smith emetery	R	iverside	Bu	tterfield		Blake	Ν	Center Meeting House
ASSETS Cash and cash equivalents Investments Due from other funds TOTAL ASSETS	\$	2,475 106 2,581	\$	12,390 1 12,391	\$	1,428 365 1,793	\$	1 12,770 - 12,771	\$	9,717 603 10,320
LIABILITIES	<u> </u>	2,001	<u> </u>	12,001	<u> </u>	1,700	<u> </u>	12,771	<u> </u>	10,020
Due to other funds TOTAL LIABILITIES	\$	-	\$	-	\$	-	\$	366 366	\$	<u>-</u>
FUND BALANCES (DEFICITS)  Nonspendable  Restricted  Committed		- 2,581 -		- 12,391 -		1,793 -		- 12,405 -		- 10,320 -
Assigned Unassigned TOTAL FUND BALANCES (DEFICITS)	_	2,581		12,391	· <del></del>	1,793		12,405		10,320
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	2,581	\$	12,391	\$	1,793	\$	12,771	\$	10,320

### COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS DECEMBER 31, 2019

	_Mi	nisterial	K	Alice nowlton	<u></u> F	erkins	Albert Knowles		Nadine DeWolfe		armington Cemetery
ASSETS Cash and cash equivalents Investments Due from other funds	\$	- 12,179 -	\$	9 21,372 -	\$	- 1,144 <u>1</u>	\$	- 2,401 -	\$	49,344 10	\$ 15,715 556,761 -
TOTAL ASSETS	<u>\$</u>	12,179	<u>\$</u>	21,381	<u>\$</u>	1,145	\$	2,401	<u>\$</u>	49,354	\$ 572,476
LIABILITIES  Due to other funds  TOTAL LIABILITIES	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>	\$	-	\$	<u>-</u>	\$ 8,342 8,342
FUND BALANCES (DEFICITS)  Nonspendable Restricted Committed Assigned Unassigned		12,179		21,381		- 1,145 - - -		2,401 - - -		49,354	564,134 - - -
TOTAL FUND BALANCES (DEFICITS)		12,179		21,381		1,145		2,401		49,354	 564,134
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	12,179	\$	21,381	\$	1,145	\$	2,401	\$	49,354	\$ 572,476

### COMBINING BALANCE SHEET - NONMAJOR PERMANENT FUNDS DECEMBER 31, 2019

			Hippach Field		Howard		Other		Perpetual Flowers		Total	
ASSETS Cash and cash equivalents Investments Due from other funds	\$	- 18,496 -	\$	4,185 - -	\$	3,012 -	\$	- 212 -	\$	- 880 2,671	\$	23,095 933,100 28,213
TOTAL ASSETS	\$	18,496	\$	4,185	\$	3,012	\$	212	\$	3,551	\$	984,408
LIABILITIES Due to other funds TOTAL LIABILITIES	\$	15,286 15,286	\$	7,000 7,000	\$	-	\$	<u>-</u>	\$	<u>-</u>	\$	31,102 31,102
FUND BALANCES (DEFICITS)  Nonspendable Restricted Committed Assigned Unassigned		3,210		(2,815)		3,012		- 212 - - -		3,551		956,121 - - (2,815)
TOTAL FUND BALANCES (DEFICITS)		3,210		(2,815)		3,012		212		3,551		953,306
TOTAL LIABILITIES AND FUND BALANCES (DEFICITS)	\$	18,496	\$	4,185	\$	3,012	\$	212	\$	3,551	\$	984,408

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Hippach Trust LA Smith		Cemetery		Weymouth		W	/ebster	
REVENUES Interest income Investment income, net of unrealized gains/(losses) TOTAL REVENUES	\$	2,102 27,000 29,102	\$ 86 - 86	\$	64 - 64	\$	47 - 47	\$	9 -
EXPENDITURES Other TOTAL EXPENDITURES		<u>-</u>	 <u>-</u>		<u>-</u>		-		<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		29,102	86		64		47		9
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- - -	 - - -		- - -		- - -		- - -
NET CHANGE IN FUND BALANCES (DEFICITS)		29,102	86		64		47		9
FUND BALANCES (DEFICITS), JANUARY 1		186,512	17,067		12,331		9,309		1,525
FUND BALANCES (DEFICITS), DECEMBER 31	\$	215,614	\$ 17,153	\$	12,395	\$	9,356	\$	1,534

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

		mith netery			Butte	erfield	Blake	Center Meeting House		
REVENUES Interest income Investment income, net of unrealized gains/(losses)	\$	11	\$	62	\$	7	\$ 64	\$	48	
TOTAL REVENUES	-	11		62		7	 64_		48_	
EXPENDITURES Other TOTAL EXPENDITURES		<u>-</u>		<u>-</u>		<u>-</u>	<u>-</u>		<u>-</u>	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		11_		62		7	 64_		48	
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- - -		- - -		- - -	- - -		- - -	
NET CHANGE IN FUND BALANCES (DEFICITS)		11		62		7	64		48	
FUND BALANCES (DEFICITS), JANUARY 1		2,570		12,329		1,786	 12,341		10,272	
FUND BALANCES (DEFICITS), DECEMBER 31	\$	2,581	\$	12,391	\$	1,793	\$ 12,405	\$	10,320	

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Ministerial		Alice al Knowlton		Perkins		Albert Knowles		Nadine DeWolfe		Farmington Cemetery	
REVENUES Interest income Investment income, net of unrealized gains/(losses) TOTAL REVENUES	\$	61 - 61	\$	115 - 115	\$	6 - 6	\$	13 - 13	\$	246 - 246	\$	119 68,555 68,674
EXPENDITURES Other TOTAL EXPENDITURES		<u>-</u>		<u>-</u>		<u>-</u>		500 500		<u>-</u>		<u>-</u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		61		115		6		(487)		246		68,674
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- - -		- - -		- - -		- - -		- - -		(15,000) (15,000)
NET CHANGE IN FUND BALANCES (DEFICITS)		61		115		6		(487)		246		53,674
FUND BALANCES (DEFICITS), JANUARY 1		12,118		21,266		1,139		2,888		49,108		510,460
FUND BALANCES (DEFICITS), DECEMBER 31	\$	12,179	\$	21,381	\$	1,145	\$	2,401	\$	49,354	\$	564,134

## COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR PERMANENT FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Sumner P. Mills		Hippach Field		Howard		Other		Perpetual Flowers		Total	
REVENUES Interest income Investment income, net of unrealized gains/(losses) TOTAL REVENUES	\$	107 - 107	\$	21  	\$	15 - 15	\$	2 -	\$	5 - 5	\$	3,210 95,555 98,765
EXPENDITURES Other TOTAL EXPENDITURES		<u>-</u>		<u>-</u>		-		<u>-</u>		<u>-</u>		500 500
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		107		21		15		2		5_		98,265
OTHER FINANCING SOURCES (USES) Transfers in Transfers (out) TOTAL OTHER FINANCING SOURCES (USES)		- - -		- - -		- - -		- - -		- - -		(15,000) (15,000)
NET CHANGE IN FUND BALANCES (DEFICITS)		107		21		15		2		5		83,265
FUND BALANCES (DEFICITS), JANUARY 1		3,103		(2,836)		2,997		210	3	,546		870,041
FUND BALANCES (DEFICITS), DECEMBER 31	\$	3,210	\$	(2,815)	\$	3,012	\$	212	\$ 3	,551	\$	953,306

### **General Capital Assets**

General capital assets are those assets related to activities reported in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position.

### SCHEDULE OF GENERAL CAPITAL ASSETS BY FUNCTION DECEMBER 31, 2019

	Land and -depreciable Assets	Buildings, ilding Improvements Land Improvements	Furniture, Fixtures, Equipment and Vehicles	Infrastructure			Total
General government	\$ 39,600	\$ 1,192,541	\$ 60,628	\$	-	\$	1,292,769
Public works	111,700	923,104	2,742,096		11,953,720		15,730,620
Parks and recreation	166,700	1,062,230	107,377		-		1,336,307
Public safety	816,309	139,327	2,730,216		-		3,685,852
Sewer	37,500	9,856,016	2,047,569		7,940,149		19,881,234
Town-wide	 389,129	658,615	 11,965		156,574		1,216,283
Total General Capital Assets	1,560,938	13,831,833	7,699,851		20,050,443		43,143,065
Less: Accumulated Depreciation	 <u>-</u>	 (12,514,529)	 (5,526,918)		(14,062,814)		(32,104,261)
Net General Capital Assets	\$ 1,560,938	\$ 1,317,304	\$ 2,172,933	\$	5,987,629	\$	11,038,804

### SCHEDULE OF CHANGES IN GENERAL CAPITAL ASSETS BY FUNCTION FOR THE YEAR ENDED DECEMBER 31, 2019

	General Capital Assets 1/1/19 (Restated)	Additions	Deletions	General Capital Assets 12/31/19
General government	\$ 1,276,323	\$ 16,446	\$ -	\$ 1,292,769
Public works	14,783,440	1,205,749	(258,569)	15,730,620
Parks and recreation	1,336,307	-	-	1,336,307
Public safety	3,011,091	903,673	(228,912)	3,685,852
Sewer	19,863,738	17,496	-	19,881,234
Town-wide	1,202,942	13,341		1,216,283
Total General Capital Assets	41,473,841	2,156,705	(487,481)	43,143,065
Less: Accumulated Depreciation	(31,868,983)	(687,157)	451,879	(32,104,261)
Net General Capital Assets	\$ 9,604,858	\$ 1,469,548	\$ (35,602)	\$ 11,038,804



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Selectboard Town of Farmington Farmington, Maine

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of the Town of Farmington, Maine, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Town of Farmington, Maine's basic financial statements, and have issued our report thereon dated June 29, 2020.

#### Internal Control over Financial Reporting

In planning and performing our audit, we considered the Town of Farmington, Maine's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Farmington, Maine's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Town of Farmington, Maine's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe that a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not necessarily designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Farmington, Maine's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. We noted certain other matters that we reported to management of the Town of Farmington, Maine's in a separate letter dated June 16, 2020.

#### Purpose of this Report

RHRSmith & Company

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Buxton, Maine June 29, 2020